TOWN OF YUCCA VALLEY TOWN COUNCIL STAFF REPORT

To: Honorable Mayor & Town Council From: Lesley Copeland, Town Clerk

Date: January 26, 2022 Meeting Date: February 1, 2022

Subject: Electoral Districts- Adoption of Updated Town Council District Boundaries

Recommendation

That the Town Council:

- 1) Conduct the 4th public hearing, receive input from the community on draft maps and the redrawing of the Town Council election district boundaries; and
- 2) Introduce Ordinance No. 299 as presented with the preferred map as NDC 101 or any other map previously submitted and posted on the Town's web site.

AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY, CALIFORNIA ADJUSTING THE BOUNDARIES OF TOWN COUNCIL ELECTORAL DISTRICTS AND REDEFINING THE BOUNDARIES OF ALL TOWN COUNCIL ELECTORAL DISTRICTS OF THE TOWN OF YUCCA VALLEY

Prior Review

The Town Council has previously conducted three public hearings to discuss electoral district maps on September 7, 2021, October 19, 2021 and November 16, 2021.

Order of Procedure

Staff Report
Public Comment
Council Discussion
Motion/Second
Discussion on Motion
Call the Question

Discussion

Every 10 years, cities with by-district election systems must use new census data to review and if needed, redraw district lines to reflect how local populations have changed. This process, called redistricting ensures all districts have nearly equal population. Using recent 2020 U.S. Census results, a redistricting process must be completed by April 17, 2022. This is the fourth and final, of the required public hearings for the current process.

The Town's consultant, National Demographics Corporation (NDC) has prepared initial draft maps based on the 2020 Census Data. These maps were presented at the November 16, 2021 public hearing and have been made available for public review at Town Hall and on the Town's website at https://www.yucca-valley.org/redistricting and are ready for Town Council

consideration for adoption. At the November 16, 2021, the Council reviewed the draft maps and indicated NDC Map 101 was the preferred map.

Staff recommends the Town Council provide direction regarding which final map product it would like to consider. If the final draft map does not require modification, the introduction and first reading of the proposed ordinance can take place at this fourth public hearing.

Alternatives

None Recommended

Fiscal Impact

The cost incurred for the professional services related to the redrawing of district maps is included with the Town's adopted 2021-22 Fiscal Year Budget.

Attachments

Existing Districts
NDC Map 101
NDC Map 101 Demographics

ORDINANCE NO. 299

AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY, CALIFORNIA ADJUSTING THE BOUNDARIES OF TOWN COUNCIL ELECTORAL DISTRICTS AND REDEFINING THE BOUNDARIES OF ALL TOWN COUNCIL ELECTORAL DISTRICTS OF THE TOWN OF YUCCA VALLEY

The Town Council of the Town of Yucca Valley, State of California, ordains as follows:

SECTION 1: The Town Council (Council) finds and determines:

- a. The U.S. Census Bureau (Bureau) is required by Article I, Section 2, of the U.S. Constitution to conduct an accurate count of the population every ten years;
- b. California Elections Code Section 21600 et seq. requires that "[f]ollowing each federal decennial census for a city whose council is already elected using district-based elections, the council shall, by ordinance or resolution, adopt boundaries for all of the council districts of the city so that the council districts shall be substantially equal in population as required by the United States Constitution.;"
- c. The Council held public hearings on September 7, 2021, October 19, 2021, November 16, 2021 and February 1, 2022, to receive briefings from the Town's demographic consultant relating to the redistricting process and state and federal redistricting criteria and communities of interest, including the California Elections Code, the Voting Rights Act and the United States Constitution, heard public testimony, and directed staff and the Town's demographic consultant to prepare draft district plans for consideration;
- d. In addition, Town staff conducted public outreach by way of information posted on the Town's web site, the Town's social media outlets, subscribed Constant Contact newsletter, and public notices published by the local newspaper.
- e. At the November 16, 2021 and February 1, 2022 public hearings, the Council received a presentation on several draft maps prepared by the Town's demographic consultant for compliance with applicable laws and standards and additional maps submitted by the public; and
- f. At its November 16, 2021 hearing the Town Council settled on Map NDC 101 designating it the Preferred Map and directed that the Preferred Map be presented to the Council for adoption by an Ordinance introduced on February 1, 2022;

- g. At the public hearings on redistricting, the Council heard testimony relating to "communities of interest," which led the Council to reach the following determinations about communities of interest on the Preferred Map as required under federal and state law:
 - (1) The districts are geographically contiguous. The districts are arrayed in a simple and logical form without any islands and minimal intrusions from the area of one district into another;
 - (2) To the extent practicable, the Preferred Map respects the geographic integrity of local neighborhoods and local communities of interest. The Council heard testimony about what constitute communities of interest.
 - (3) The districts are easily identifiable and understandable by residents. The districts in the Preferred Map form a relatively simple pattern.
 - (4) To the extent practicable, the districts are geographically compact. Their configurations for the most part are compact, simple shapes, with nearby populations included in the same districts.
 - (5) The districts are balanced in terms of total population and voting age population. The districts are well within the one-person/one-vote deviations permitted under federal and state voting rights laws.
 - (6) The districts conform to concentration of minority voters.
- k. All information in the staff reports, maps, presentations, Council debate and public testimony referenced above is hereby incorporated into this decision and serves as evidentiary basis for these findings and legislative decision.
- **SECTION 2:** Section 2.05.110 of the Town of Yucca Valley Municipal Code ("Establishment of Town Council electoral districts") is hereby amended and restated in its entirety as follows:

"Members of the Town Council shall be elected on a "by-district" basis from the Council districts established by the Council pursuant to a resolution or ordinance in accordance

with state law. The Town Clerk's office shall keep and maintain a map of the district established by the Council in accordance with this section."

SECTION 3: Pursuant to the provisions of the Fair Maps Act of 2019 as amended in 2020, codified at California Elections Code section 21600 to 21609, after giving consideration to those provisions and applicable decisions of the courts, the Council hereby adjusts, changes, and establishes the boundaries of the Town Council electoral districts as set forth on the Preferred Map considered by the Council at its public hearing on February 1, 2022, and reflected in Exhibits A and B hereto, and they shall constitute and are hereby established as the boundaries of the Town Council districts of the Town of Yucca Valley for subsequent elections until further readjustment is required by law.

SECTION 4: Notwithstanding any other provision of this Ordinance, and pursuant to California Elections Code section 21606, subdivisions (a) and (b), each of the Council Members in office at the time this Ordinance takes effect shall continue in office until the expiration of the full term to which he or she was elected and until his or her successor is qualified, and any vacancy in a term currently underway shall be filled based on the districts in effect at the time the current Council Members were elected.

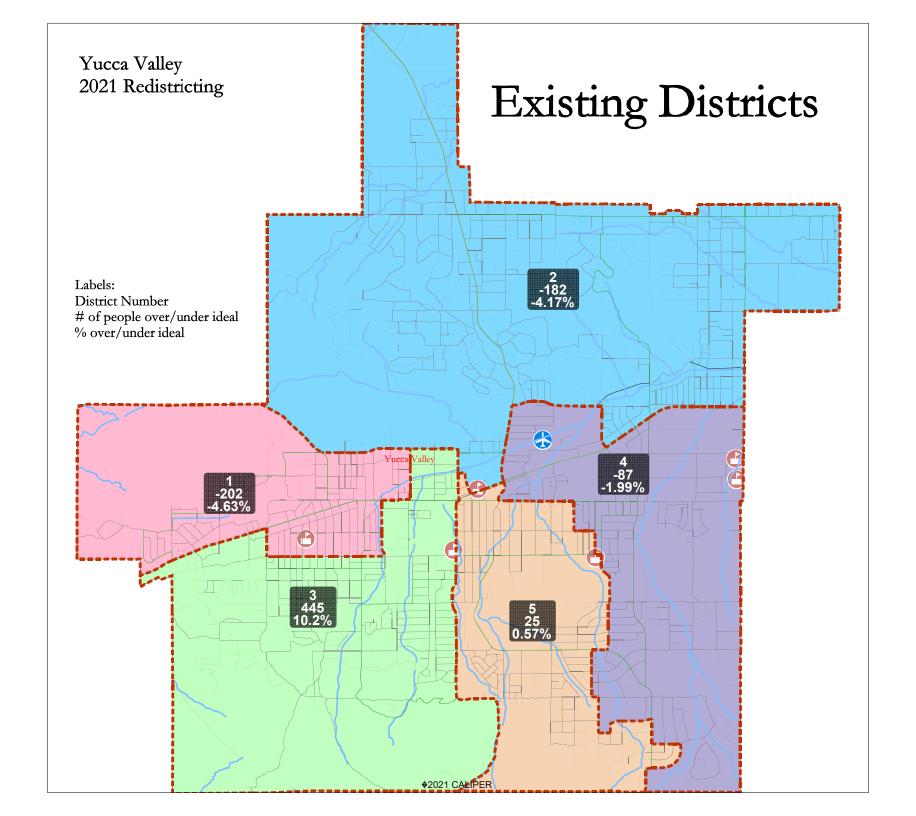
SECTION 5: All ordinances and resolutions, or parts thereof, in conflict with this ordinance are hereby repealed.

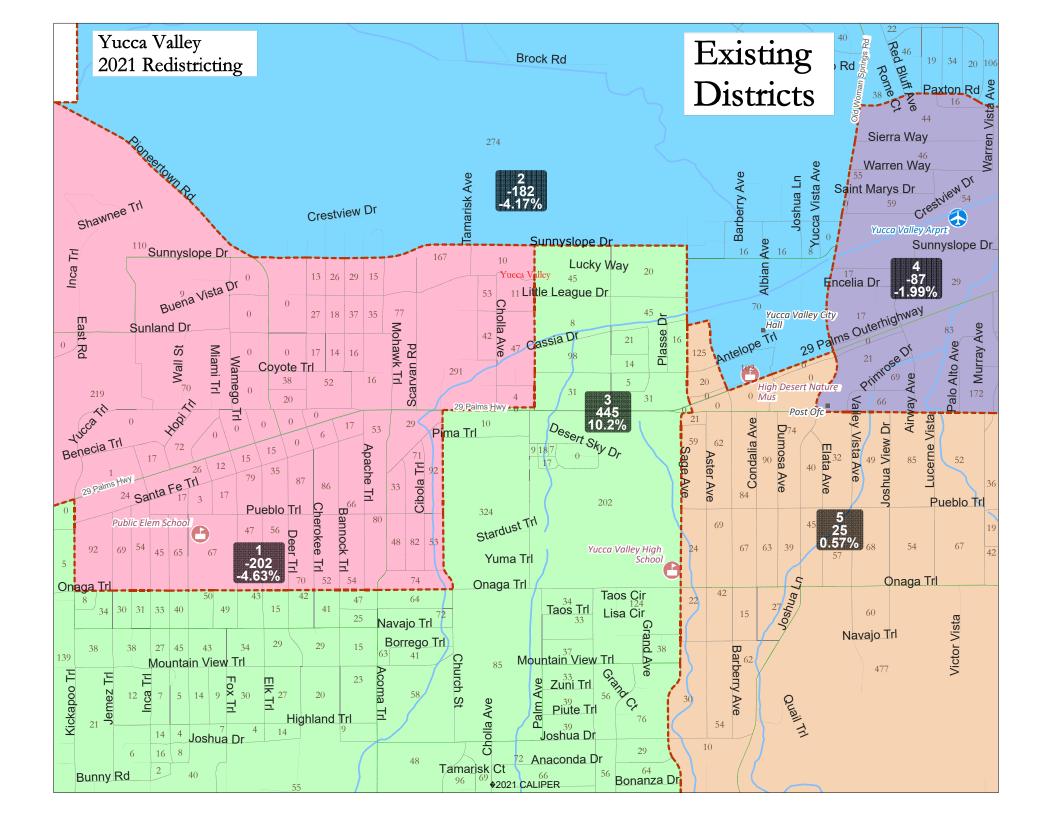
SECTION 6: The Town Manager is directed to take all necessary steps to give effect to this Ordinance. If necessary to facilitate the implementation of this Ordinance, the Town Manager or his or her designee is authorized to make technical adjustments to the district boundaries that do not substantively affect the populations in the districts, the eligibility of candidates, or the residence of elected officials within any district. The Town Manager shall consult with the Town Attorney concerning any technical adjustments deemed necessary and shall advise the Town Council of any such adjustments required in the implementation of the districts.

SECTION 7: This Ordinance is adopted following four noticed public hearings as required by Elections Code section 21607.1.

| PASSED, APPROVED AND ORDAINED this | day of, 2022. | |
|------------------------------------|---------------|--|
| | | |
| | | |
| | | |
| | Jim Schooler | |
| | Mayor | |

| APPROVED AS TO FORM: | ATTEST: | | | | |
|----------------------|-----------------|--|--|--|--|
| | | | | | |
| Thomas D. Jex | Lesley Copeland | | | | |
| Town Attorney | Town Clerk | | | | |





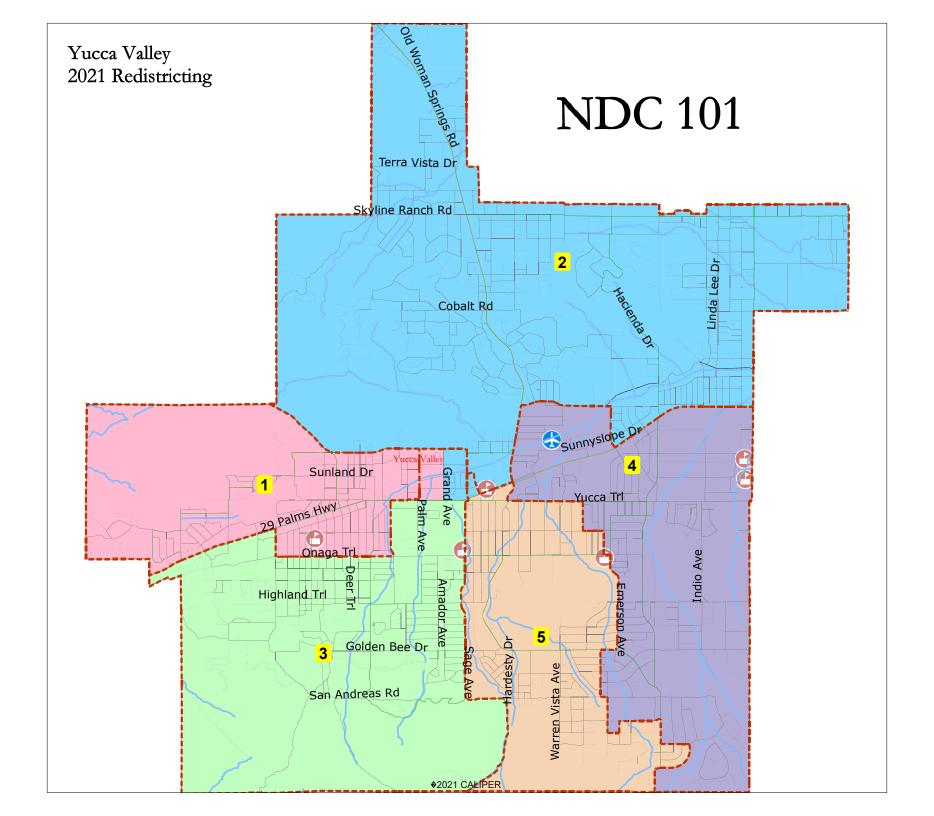
| | Exis | ting Dist | tricts | | | | |
|-------------------------|-----------------------------------|-----------|--------|--------|--------|-------|--------|
| District | | 1 | 2 | 3 | 4 | 5 | Total |
| | Total Pop | 4,161 | 4,181 | 4,808 | 4,276 | 4,388 | 21,814 |
| | Deviation from ideal | -202 | -182 | 445 | -87 | 25 | 647 |
| | % Deviation | -4.63% | -4.17% | 10.20% | -1.99% | 0.57% | 14.83% |
| | % Hisp | 25.7% | 22% | 23% | 24% | 22% | 23% |
| T-t-I D- | % NH White | 61% | 64% | 66% | 63% | 65% | 64% |
| Total Pop | % NH Black | 5% | 5% | 3% | 4% | 4% | 4% |
| | % Asian-American | 3% | 3% | 3% | 4% | 4% | 3% |
| | Total | 3,420 | 2,854 | 4,030 | 2,859 | 3,169 | 16,331 |
| | % Hisp | 20% | 20% | 21% | 16% | 16% | 19% |
| Citizen Voting Age Pop | % NH White | 63% | 76% | 71% | 71% | 68% | 69% |
| | % NH Black | 8% | 0% | 4% | 7% | 11% | 6% |
| | % Asian/Pac.Isl. | 7% | 3% | 1% | 3% | 3% | 3% |
| | Total | 2,438 | 2,436 | 2,967 | 2,619 | 2,519 | 12,979 |
| | % Latino est. | 17% | 14% | 14% | 15% | 15% | 15% |
| | % Spanish-Surnamed | 16% | 13% | 13% | 14% | 15% | 14% |
| Voter Registration | % Asian-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| (Nov 2020) | % Filipino-Surnamed | 1% | 0% | 1% | 0% | 0% | 1% |
| | % NH White est. | 74% | 83% | 81% | 77% | 73% | 77% |
| | % NH Black | 74% | 0% | 3% | 5% | 8% | 5% |
| | Total | 1,791 | | | | | |
| | | | 1,781 | 2,354 | 2,088 | 1,939 | 9,953 |
| | % Latino est. | 14% | 11% | 12% | 13% | 13% | 13% |
| Voter Turnout | % Spanish-Surnamed | 14% | 11% | 12% | 13% | 13% | 12% |
| (Nov 2020) | % Asian-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| | % Filipino-Surnamed | 1% | 0% | 1% | 0% | 0% | 1% |
| | % NH White est. | 75% | 85% | 83% | 79% | 74% | 79% |
| | % NH Black | 6% | 0% | 3% | 5% | 8% | 5% |
| | Total | 1,142 | 1,271 | 1,654 | 1,456 | 1,327 | 6,850 |
| | % Latino est. | 10% | 8% | 9% | 9% | 10% | 9% |
| Voter Turnout | % Spanish-Surnamed | 9% | 8% | 9% | 9% | 10% | 9% |
| (Nov 2018) | % Asian-Surnamed | 1% | 1% | 1% | 1% | 0% | 1% |
| | % Filipino-Surnamed | 1% | 0% | 0% | 1% | 0% | 0% |
| | % NH White est. | 80% | 88% | 85% | 83% | 78% | 83% |
| | % NH Black est. | 5% | 0% | 3% | 4% | 8% | 4% |
| ACS Pop. Est. | Total | 4,378 | 3,755 | 5,554 | 3,763 | 4,284 | 21,735 |
| | age0-19 | 22% | 24% | 27% | 26% | 27% | 25% |
| Age | age20-60 | 44% | 44% | 47% | 50% | 52% | 47% |
| | age60plus | 34% | 33% | 26% | 23% | 20% | 27% |
| | immigrants | 8% | 10% | 7% | 8% | 7% | 8% |
| Immigration | naturalized | 65% | 73% | 59% | 88% | 88% | 73% |
| | english | 79% | 82% | 84% | 88% | 91% | 85% |
| | spanish | 14% | 17% | 15% | 9% | 7% | 12% |
| Language spoken at home | asian-lang | 0% | 0% | 0% | 2% | 1% | 1% |
| | other lang | 6% | 1% | 0% | 1% | 1% | 2% |
| Language Fluency | Speaks Eng. "Less than Very Well" | 7% | 4% | 7% | 3% | 3% | 5% |
| zangaago riaonoy | hs-grad | 66% | 65% | 62% | 62% | 62% | 63% |
| Education | bachelor | 4% | 6% | 6% | 15% | 14% | 9% |
| (among those age 25+) | graduatedegree | 4% | 8% | 6% | 9% | 7% | 7% |
| Child in Household | | | | | | | |
| Pct of Pop. Age 16+ | child-under18 | 23% | 25% | 31% | 28% | 31% | 27% |
| ru ui rup. Age 10+ | employed | 38% | 49% | 59% | 60% | 61% | 53% |
| Household Income | income 0-25k | 40% | 29% | 23% | 20% | 18% | 26% |
| | income 25-50k | 35% | 30% | 28% | 28% | 25% | 29% |
| | income 50-75k | 12% | 11% | 17% | 11% | 12% | 13% |
| | income 75-200k | 10% | 27% | 29% | 40% | 43% | 29% |
| | income 200k-plus | 4% | 3% | 2% | 3% | 2% | 3% |
| | single family | 79% | 91% | 89% | 93% | 93% | 88% |
| Housing Stats | multi-family | 21% | 9% | 11% | 7% | 7% | 12% |
| | rented | 45% | 38% | 32% | 27% | 26% | 34% |
| | | | | | | | |

Total population data from the 2020 Decennial Census.

Sumame-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.





| | 1 | NDC 10 | 1 | | | | |
|----------------------------------|-----------------------------------|--------|------------|-------|--------|--------|------------|
| District | | 1 | 2 | 3 | 4 | 5 | Total |
| | Total Pop | 4,343 | 4,478 | 4,474 | 4,276 | 4,243 | 21,814 |
| | Deviation from ideal | -20 | 115 | 111 | -87 | -120 | 235 |
| | % Deviation | -0.46% | 2.64% | 2.54% | -1.99% | -2.75% | 5.39% |
| | % Hisp | 26.8% | 23% | 21% | 24% | 22% | 23% |
| Total Pop | % NH White | 61% | 64% | 68% | 63% | 65% | 64% |
| rotair op | % NH Black | 5% | 5% | 3% | 4% | 4% | 4% |
| | % Asian-American | 3% | 3% | 3% | 4% | 5% | 3% |
| | Total | 3,546 | 3,064 | 3,786 | 2,859 | 3,076 | 16,331 |
| | % Hisp | 21% | 20% | 20% | 16% | 16% | 19% |
| Citizen Voting Age Pop | % NH White | 63% | 76% | 71% | 71% | 67% | 69% |
| | % NH Black | 8% | 0% | 4% | 7% | 12% | 6% |
| | % Asian/Pac.Isl. | 6% | 3% | 1% | 3% | 3% | 3% |
| | Total | 2,510 | 2,605 | 2,810 | 2,619 | 2,435 | 12,979 |
| | % Latino est. | 17% | 14% | 13% | 15% | 15% | 15% |
| | % Spanish-Surnamed | 16% | 13% | 13% | 14% | 15% | 14% |
| Voter Registration (Nov 2020) | % Asian-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| , , | % Filipino-Surnamed | 1% | 1% | 1% | 0% | 0% | 1% |
| | % NH White est. | 73% | 82% | 81% | 77% | 73% | 77% |
| | % NH Black | 6% | 0% | 3% | 5% | 9% | 5% |
| | Total | 1,833 | 1,872 | 2,265 | 2,088 | 1,895 | 9,953 |
| | % Latino est. | 15% | 11% | 11% | 13% | 13% | 13% |
| | % Spanish-Surnamed | 14% | 11% | 11% | 13% | 13% | 12% |
| Voter Turnout (Nov 2020) | % Asian-Surnamed | 1% | 1% | 1% | 1% | 1% | 1% |
| (1101 2020) | % Filipino-Surnamed | 1% | 0% | 1% | 0% | 0% | 1% |
| | % NH White est. | 75% | 85% | 83% | 79% | 74% | 79% |
| | % NH Black | 6% | 0% | 3% | 5% | 9% | 5% |
| | Total | 1,162 | 1,323 | 1,604 | 1,456 | 1,305 | 6,850 |
| | % Latino est. | 10% | 8% | 9% | 9% | 10% | 9% |
| | % Spanish-Surnamed | 10% | 8% | 9% | 9% | 10% | 9% |
| Voter Turnout (Nov 2018) | % Asian-Surnamed | 1% | 1% | 1% | 1% | 0% | 1% |
| (1404 2010) | % Filipino-Surnamed | 1% | 0% | 0% | 1% | 0% | 0% |
| | % NH White est. | 80% | 88% | 86% | 83% | 77% | 83% |
| | % NH Black est. | 5% | 0% | 3% | 4% | 8% | 4% |
| ACS Pop. Est. | Total | 4,558 | 4,049 | 5,223 | 3,763 | 4,142 | 21,735 |
| | age0-19 | 22% | 24% | 27% | 26% | 27% | 25% |
| Age | age20-60 | 44% | 44% | 47% | 50% | 52% | 47% |
| Ŭ | age60plus | 34% | 32% | 26% | 23% | 20% | 27% |
| | immigrants | 8% | 9% | 7% | 8% | 7% | 8% |
| Immigration | naturalized | 66% | 73% | 58% | 88% | 89% | 73% |
| | english | 80% | 83% | 84% | 88% | 91% | 85% |
| | spanish | 14% | 16% | 16% | 9% | 7% | 12% |
| Language spoken at home | asian-lang | 0% | 0% | 0% | 2% | 1% | 1% |
| | other lang | 6% | 1% | 0% | 1% | 1% | 2% |
| Language Fluency | Speaks Eng. "Less than Very Well" | 7% | 4% | 7% | 3% | 3% | 5% |
| | hs-grad | 66% | 64% | 62% | 62% | 62% | 63% |
| Education | bachelor | 4% | 6% | 6% | 15% | 15% | 9% |
| (among those age 25+) | graduatedegree | 4% | 8% | 6% | 9% | 7% | 7% |
| Child in Household | child-under18 | 23% | 26% | 30% | 28% | 31% | 27% |
| Pct of Pop. Age 16+ | employed | 38% | 49% | 60% | 60% | 61% | 53% |
| · | income 0-25k | 41% | 32% | 20% | 20% | 16% | 26% |
| Household Income | income 25-50k | 35% | 30% | 29% | 28% | 25% | 29% |
| | income 50-75k | 11% | 11% | 18% | 11% | 13% | 13% |
| Household Income | income 75-200k | 9% | 25% | 32% | 40% | 45% | 29% |
| | income 200k-plus | 4% | 3% | 2% | 3% | 2% | 3% |
| | - | | | | | | |
| | single family | 79% | 89% 11% | 91% | 93% | 94% | 88% 12% |
| Housing Stats | multi-family | 21% | | | | 6% | |
| | rented | 46% | 40% | 30% | 27% | 25% | 34% |
| | owned | 54% | 60% | 70% | 73% | 75% | 66% |

Total population data from the 2020 Decennial Census.

Surname-based Voter Registration and Turnout data from the California Statewide Database.

Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2015-2019 American Community Survey and Special Tabulation 5-year data.

