

TOWN OF YUCCA VALLEY

TOWN COUNCIL STAFF REPORT

To: Honorable Mayor & Town Council
From: Thomas Jex, Town Attorney

Date: April 18, 2018
Meeting Date: April 24, 2018

Subject: 1. Resolution No 18-16 A Supplemental Resolution of the Town Council of the Town of Yucca Valley Specifying Criteria to Guide the Establishment of Electoral Districts: 2. Discussion and selection of one of the plans for the proposed boundaries in connection with the establishment and implementation of a by-district election system to be included as Exhibit 1 to Ordinance No. 278 : 3. Introduction of Ordinance No. 278 An Ordinance of the Town Council of the Town of Yucca Valley, California, adopting amendments to Title 2, Chapter 2.05, Part II, of the municipal code of the Town of Yucca Valley to establish by-district elections for Town Council.

Recommendation

That the Town Council:

1. Holds a public hearing and receives public testimony regarding the draft plans for the proposed boundaries in connection with the establishment and implementation of a by-district election system.
2. Receives and files presented information.
3. Adopts the supplemental Resolution specifying criteria to guide the establishment of electoral districts.

A SUPPLEMENTAL RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY SPECIFYING THE CRITERIA TO GUIDE THE ESTABLISHMENT OF ELECTORAL DISTRICTS

4. Discusses and selects one of the plans attached hereto for the proposed boundaries in connection with the establishment and implementation of a by-district election system to be included as exhibit 1 to Ordinance No. 278.
5. Introduces Ordinance 278 and provides direction as to the plan for the boundaries in connection with the establishment and implementation of a by-district election system to be included as exhibit 1.

Prior Council Review: The Town Council adopted a Resolution of Intent to establish and implement by-district elections for Town Council Members at the special meeting of February 26, 2018, and adopted a Resolution specifying the criteria to guide the establishment of

electoral districts at the regular meeting of March 6, 2018. The Town Council held two public hearings to receive public input on the establishment of electoral districts on March 6 and March 12, 2018. The Town Council further held two public hearing regarding draft maps and proposed boundaries for a by-district election system on March 26, 2018 and April 9, 2016.

Order of Procedure

- Request Staff Report
- Request Public Comment
- Council Discussion / Questions of Staff
- Motion/Second
- Discussion on Motion
- Call the Question

Discussion

The Town currently uses an at-large method of election in which all voters vote for all candidates for Town Council. In a by-district election system, a candidate must live in the district he or she wishes to represent and is elected only by the voters in that district. Under general law, cities and towns may also use a by-district electoral system. The term “by districts” means election of members of the legislative body by voters of the district alone.

When a public agency changes to a by-district election system, California law requires two public hearings to receive public input before draft maps are presented. The Town Council held these public hearings on March 6 and March 12, 2018. California law also requires two more public hearings once draft maps are prepared. The Town Council held these public hearings on March 26, 2018 and April 9 2018.

The Town’s demographic consultant, National Demographics Corporation (NDC), prepared several draft maps which were posted on the Town’s web site at least seven days before the public hearing on March 26, 2018. Based on input received at the public hearing on March 26, 2018, NDC made modifications to the draft map labeled as “Yellow 2” which was posted on the Town’s web site at least seven days prior to the April 9, 2018 public hearing.

NDC advised that it is not possible to draw a single-member districting plan for the Town of Yucca Valley including a majority LCVAP district. The LCVAP concentrations in the NDC maps and the Sturges map range from 21 percent to 30 percent in District 1, with the Purple Map being the highest.

During the districting process members of the public and members of the Town Council have expressed a desire that district boundaries be designed so that every Council district, to the extent possible, includes commercial areas along the Highway 62 corridor, a major commercial asset of the Town and focus of planning and development.

After consideration of all testimony to date, at the April 9 Public Hearing, the Town Council instructed staff to prepare a draft ordinance adopting the Yellow Plan.

Legal Issues

Several legal issues have been raised in the course of the districting process and in the course of the review of draft maps. Counsel presents the following information on these issues based on the facts known to them:

When establishing electoral district boundaries, is the Town Council legally prohibited from considering the location of the residences of incumbents and drawing district lines in a manner to avoid contests between them?

No. The United States Supreme Court has repeatedly held that “incumbency protection, at least in the limited form of ‘avoiding contests between incumbent[s],’ [i]s a legitimate state goal.” *Bush v. Vera*, 517 U.S. 952, 964 (1996)(emphasis added); see also *Tennant v. Jefferson County Comm’n*, 567 U.S. 758, 764 (2012) (“[O]ur cases leave little doubt that avoiding contests between incumbents and not splitting political subdivisions are valid, neutral state districting policies.”)

Avoiding contests between incumbents, however, cannot justify a violation of the Equal Protection Clause of the 14th Amendment to the United States Constitution resulting in districts that violate voting rights, discriminate against classes of persons, or have impermissibly unequal populations. See *Larios v. Cox*, 300 F. Supp. 2d 1320, 1349 (N.D. Ga. 2004), *aff’d*, *Cox v. Larios*, 542 U.S. 947 (2004).

All NDC draft plans appear to properly consider designing district boundaries so as to avoid contests between incumbents. We are not aware of a basis for alleging an equal protection violation because the Council chose not to pair incumbents in districts.

Is the Town Council prohibited from considering the location of businesses along the Highway 62 corridor in designing electoral districts with a goal that, to the extent practicable, each district includes Highway 62 commercial areas?

No, absent discrimination or arbitrary action, a court will not interfere with the Town Council’s political judgment in designing electoral districts. *Griswold v. Cty. of San Diego*, 32 Cal. App. 3d 56, 67 (1973) (“Consideration of such factors as topography, geography, contiguity and the existence of communities of interest, and the weight to be given them in establishing political districts, are matters directed primarily to the legislative branch for determination. When such determinations have been made by the legislative body, courts should not interfere except upon a showing of manifest abuse.”)

This is a legal consideration insofar as it has guided the design of district boundaries in all draft plans, and we are not aware of facts indicating there has been discrimination in its application.

May the Town Impose a one-year residency requirement for candidates running for election in one of the new districts?

No. State law controls. Eligibility to be a candidate depends on valid registration in the district. Candidates for election to a district seat on the City Council must be validly registered to vote in the district at the time nomination papers are issued. Government Code section 35882 provides:

A person is not eligible to hold office as a member of a municipal legislative body unless he or she is otherwise qualified, resides in the district and both resided in the geographical area making up the district from which he or she is elected and was a registered voter of the city at the time nomination papers are issued to the candidate as provided for in Section 10227 of the Elections Code.

Durational residence requirement of more than 30 days have been ruled to be unconstitutional. *Thompson v. Mellon*, 9 Cal. 3d 96 (1973).

Resolution No. 18- 16

On March 6, 2018, the Town Council adopted Resolution 18-14 adopting the criteria identified in Exhibit "A" to the Resolution as criteria to guide the establishment of electoral districts for Town Council elections. Criterion No. 4, provides: "The boundaries of the electoral districts shall observe communities of interest as identified in public comment or identified by the Town council, including, but not limited to rural or urban populations; social interests; agricultural, industrial or service industry interests; residential and commercial areas, the location of Town facilities and historical sites, and the like, insofar as practicable."

During the districting process members of the public and members of the Town Council expressed a desire that district boundaries be designed so that every Council district to the extent possible includes commercial areas along the Highway 62 corridor, a major commercial asset of the Town and focus of planning and development. Criterion No. 10, provides: "The boundaries of the electoral districts shall comply with such other factors which become known during the districting process and are formally adopted by the Town Council." All of the maps prepared by NDC and considered by the Town Council include more than one district which covers commercial areas along the Highway 62 corridor. In accordance with Criterion No. 10, Resolution 18-16 formally adopts the goal of including commercial territory within the boundaries of as many districts as possible as a criterion guiding the redistricting.

Ordinance No. 278

The attached Ordinance amends the municipal Code of the Town of Yucca Valley to establish by-district elections, specify the boundaries of the new districts, specify the qualifications of candidates for running for office in the by-district system, specify the rotation in which the new districts will be up for election, and confirms that the term of office of the current incumbent Council members are not shortened by adoption of the ordinance. The ordinance contains “sunset” provisions in the event the CVRA is repealed, amended so as to be inapplicable to the Town of Yucca Valley, held to be facially unconstitutional, or unconstitutional as applied to the Town of Yucca Valley.

As directed by Town Council at the April 9, 2018 public hearing, the yellow map is included as an attachment to this staff report and Council may adopt the Ordinance with the yellow map as exhibit 1.

In the alternative, Council may also include any of the other maps included as attachments to this staff report and may adopt the Ordinance with the selected map as exhibit 1.

Fiscal Impact

There is no fiscal impact related to this item.

Attachments

Reso 18-16

Ordinance No. 278

Districting_Map_Yellow_draft

Districting_Map_Yellow2_Draft

Districting_Map_Purple_draft

Districting_Map_Green_draft

Districting_Map_Sturges1_draft

NDC_Presentation_3-06-18

reso_18-14_electoral_districts_criteria

reso_18-07_intent_to_implement_by-district_elections

NDC Presentation 03-26-2018

RESOLUTION NO. 18-16

A SUPPLEMENTAL RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY SPECIFYING THE CRITERIA TO GUIDE THE ESTABLISHMENT OF ELECTORAL DISTRICTS

WHEREAS, on February 26, 2018, the Town Council of the Town of Yucca Valley adopted Resolution No. 18-7, stating its intention to adopt district based elections pursuant to Elections Code section 10010 and the California Voting Rights Act; and

WHEREAS, on March 6, 2018, the Town Council adopted Resolution 18-14 adopting the criteria identified in Exhibit "A" to the Resolution as criteria to guide the establishment of electoral districts for Town Council elections;

WHEREAS, criterion No. 4, provides: "The boundaries of the electoral districts shall observe communities of interest as identified in public comment or identified by the Town council, including, but not limited to rural or urban populations; social interests; agricultural, industrial or service industry interests; residential and commercial areas, the location of Town facilities and historical sites, and the like, insofar as practicable."; and

WHEREAS, criterion No. 10, provides: "The boundaries of the electoral districts shall comply with such other factors which become known during the districting process and are formally adopted by the Town Council"; and

WHEREAS, during the districting process members of the public and members of the Town Council have expressed a desire that district boundaries be designed so that every Council district to the extent possible includes commercial areas along the Highway 62 corridor, a major commercial asset of the Town and focus of planning and development; and

WHEREAS, Resolution 18-14 criterion No. 10 contemplates the consideration of such other factors as might become known during the districting process and are formally adopted by the Town Council; and

NOW, THEREFORE, BE IT RESOLVED, the above recitals are true and correct.

FURTHER, The Town Council hereby adopts the following additional and clarifying criterion consistent with adopted criterion No. 4 to guide the establishment of electoral districts for Town Council elections:

"The boundaries of the electoral districts shall be created so that each district includes commercial areas along the Highway 62 corridor, to the extent possible, consistent with mandatory legal requirements."

FURTHER, the Town Manager shall consult with legal counsel to resolve all legal issues necessary to give effect to this Resolution.

PASSED AND ADOPTED, by the Town Council of the Town of Yucca Valley, this 24th day of April 2018, by the following roll call vote:

AYES:
NOES:
ABSENT:
ABSTAIN:

MAYOR

ATTEST:

TOWN CLERK

ORDINANCE NO. 278

AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY, CALIFORNIA, ADOPTING AMENDMENTS TO TITLE 2, CHAPTER 2.05, PART II OF THE MUNICIPAL CODE OF THE TOWN OF YUCCA VALLEY TO ESTABLISH BY-DISTRICT ELECTIONS FOR TOWN COUNCIL.

WHEREAS, the Town currently elects five Council Members using an at-large election system; and

WHEREAS, in the at-large election system, candidates may reside in any part of the Town and each Council Member is elected by the voters of the entire Town; and

WHEREAS, in a by-district election system, a candidate for Town Council must reside in the district that he or she wishes to represent, and only the voters of that district are entitled to vote to decide who their representative will be; and

WHEREAS, under the provisions of California Government Code sections 34870-34884, a proposal to adopt a by-district method of election in a general law city must be submitted to the voters of the city; and

WHEREAS, California Government Code section 34886 permits the Town Council, to change the Town's method of election by ordinance, with certain formalities, to a "by-district" system in which each Council member is elected only by the voters in the district in which the candidate resides; and

WHEREAS, the Town received a letter dated September 19, 2017, asserting its at-large electoral system violates the California Voting Rights Act, and threatening litigation if the Town declined to adopt a by-district election system; and

WHEREAS, the September 19, 2017 letter did not contain any evidence of a violation, but the cost of defending against a claim under the California Voting Rights Act is extremely high, even if the Town is successful, and at this time such an expensive defense would severely burden the Town's budget and curtail the Town's ability to provide needed services to its residents; and

WHEREAS, the Town's current at-large electoral system observes the guarantees of Section 7 of Article I and Section 2 of Article II of the California Constitution; and

WHEREAS, the Town wishes to avoid litigation and take advantage of the provisions of Government Code section 34886, and therefore, pursuant to California Government Code section 34886, it is declared the change in the method of electing members of the Town Council of the Town of Yucca Valley made by this Ordinance also implements the guarantees of Section

7 of Article I and of Section 2 of Article II of the California Constitution, as set forth in Section 14031 of the California Voting Rights Act, and

WHEREAS, under the provisions of California Elections Code section 10010, a political subdivision that changes from an at-large method of election to a by-district method of election shall, among other things, hold at least four public hearings on a proposal to establish the electoral district boundaries of the political subdivision prior to a public hearing at which the governing body of the political subdivision votes to approve or defeat the proposal; and

WHEREAS, the Town Council held public hearings on the proposal to establish district boundaries on March 6, March 12, March 26, and April 9, 2018, at which it considered the proposal to establish district boundaries in accordance with Elections Code section 10010, and fully complied with the requirements of that section, and also held a public hearing on April 24, 2018, the public hearing at which the Town Council voted on this ordinance; and

WHEREAS, on March 6, 2018, the Town Council adopted Resolution 18-14 specifying criteria to guide the establishment of district boundaries; and

WHEREAS, on April 24, 2018, the Town Council adopted Resolution 18-16, formally adopting clarifying criteria that had become known during the districting process; and

WHEREAS, the districting map attached hereto as Exhibit 1 complies with criteria adopted by the Town Council;

WHEREAS, the purpose of this Ordinance is to enact, pursuant to California Government Code section 34886, an ordinance providing for the election of the Members of the Town Council of the Town of Yucca Valley by-district in five single-member districts, as reflected in Exhibit 1 to this Ordinance.

THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY, CALIFORNIA HEREBY ORDAINS AS FOLLOWS:

SECTION 1. Title 2, Chapter 2.05, Part II of the Municipal Code of the Town of Yucca Valley, is hereby amended to add new subsections 2.05.100, 2.05.110, and 2.05.120, as follows:

Section 2.05.100. - By-District Electoral System.

- a. Pursuant to California Government Code section 34886, Members of the Town Council of the Town of Yucca Valley, shall be elected by-district in five (5) single-member districts.
- b. (1) Beginning with the general municipal election in November 2018, Members of the Town Council shall be elected in the electoral districts established by Section 2.05.110 and subsequently reapportioned as provided by State law. Elections shall take place “by-district” as that term is defined in California Government

Code section 34871, meaning one Member of the Town Council shall be elected from each district, by the voters of that district alone. Each Member of the Town Council shall serve a four-year term until his or her successor is qualified.

- (2) Except as provided in subdivision (4) of this section, the Council Member elected or appointed to represent a district must reside in that district and be a registered voter in that district, and any candidate for Town Council must live in, and be a registered voter in, the district in which he or she seeks election at the time nomination papers are issued, pursuant to California Government Code section 34882 and Elections Code section 10227.
- (3) Termination of residency in a district by a Council Member shall create a vacancy for that Council district unless a substitute residence within the district is immediately declared and established within thirty (30) days after the termination of residency.
- (4) Notwithstanding any other provision of this section, the Members of the Town Council in office at the time this section takes effect shall continue in office until the expiration of the full term to which he or she was elected and until his or her successor is qualified. At the end of the term of each Council Member, that Member's successor shall be elected on a by-district basis in the districts established in Section 2.05.110 and as provided in Section 2.05.120. An appointee to fill a vacancy in the office of a Town Council Member who continues in office pursuant to this subdivision, may reside anywhere within the corporate boundaries of the Town and, subject to Section 2.04.120, shall be elected at-large by all the voters of the Town.

Section 2.05.110. - Establishment of Town Council Electoral Districts.

- a. Five Members of the Town Council shall be elected on a "by-district" basis from the Council districts as reflected in Exhibit 1 to this Ordinance, which is incorporated herein by reference. A true and accurate street-by street description of the district boundaries reflected in Exhibit 1 shall be on file in the office of the Town of Yucca Valley Town Clerk.
- b. To the extent there is a conflict between the street-by-street descriptions on file in the office of the Town Clerk, and the map reflected in Exhibit 1 to the Ordinance codified herein, the map reflected in Exhibit 1 shall prevail.
- c. The Council districts specified in Exhibit 1 shall continue in effect until they are amended or repealed in accordance with law and this Ordinance.

Section 2.05.120. - Election Schedule.

Council Members shall be elected in Council Districts 1, 3, and 5 beginning at the general municipal election in November 2018, and every four years thereafter. Council Members shall be elected in Council Districts 2 and 4 beginning at the general municipal election in November 2020, and every four years thereafter.

SECTION 2. Implementation.

If necessary to facilitate the implementation of this Ordinance, the Town Clerk is authorized to make technical adjustments to the district boundaries that do not substantively affect the populations in the districts, the eligibility of candidates, or the residence of elected officials within any district. The Town Clerk shall consult with the Town Manager and Town Attorney concerning any technical adjustments deemed necessary and shall advise Town Council of any such adjustments required in the implementation of the districts.

SECTION 3. Inconsistencies.

To the extent the terms and provisions of this Ordinance may be inconsistent or in conflict with the terms or conditions of any prior Town ordinance, motion, resolution, rule or regulation governing the same subject, the terms of this Ordinance shall prevail with respect to the subject matter thereof.

SECTION 4. Interpretation.

In interpreting this Ordinance or resolving any ambiguity, this Ordinance shall be interpreted in a manner that effectively accomplishes its stated purposes.

SECTION 5. Sunset Provisions.

This Ordinance shall be of no further force and effect if the California Voting Rights Act, Elections Code sections 14025 through 14032, as it now exists or may hereafter be amended, is repealed, or declared by a court of competent jurisdiction to be facially unconstitutional, in whole or in part, or unconstitutional, in whole or in part, as applied to the Town of Yucca Valley, or is amended such that its provisions no longer apply to the Town of Yucca Valley. In the event this Ordinance is of no further force and effect pursuant to this section, the Town Council shall immediately consider an Ordinance repealing subsections 2.05.100, 2.05.110, and 2.05.120 of Title 2, Chapter 2.05, Part II of the Municipal Code of the Town of Yucca Valley. In the event this Ordinance is of no further force and effect pursuant to this section, the incumbent Council Members elected pursuant to the provisions of this Ordinance shall complete their terms of office, and their successors shall be elected at-large in the order in which their terms expire and in accordance with all other provisions of law, unless the provisions of subsections 2.05.100, 2.05.110, and 2.05.120 of Title 2, Chapter 2.05, Part II of the Municipal Code of the Town of Yucca Valley are re-enacted by the Town Council and approved by the voters in accordance with Government Code section 34871, *et seq.*

SECTION 6. NOTICE OF ADOPTION. Within fifteen (15) days after the adoption hereof, the Town Clerk shall certify to the adoption of this Ordinance and cause it to be published once in a newspaper of general circulation printed and published in the County and circulated in the Town pursuant to Section 36933 of the Government Code.

SECTION 7. SEVERABILITY. If any provision of this Ordinance is held invalid, such invalidity shall not affect the remaining provision of this Ordinance, which shall remain in effect absent the provision held to be invalid, and to this end, the provisions of this Ordinance are declared to be severable.

SECTION 8. EFFECTIVE DATE. This Ordinance shall become effective thirty (30) days from and after the date of its adoption.

APPROVED AND ADOPTED by the Town Council and signed by the Mayor and attested by the Town Clerk this 24th day of April, 2018.

MAYOR

ATTEST:

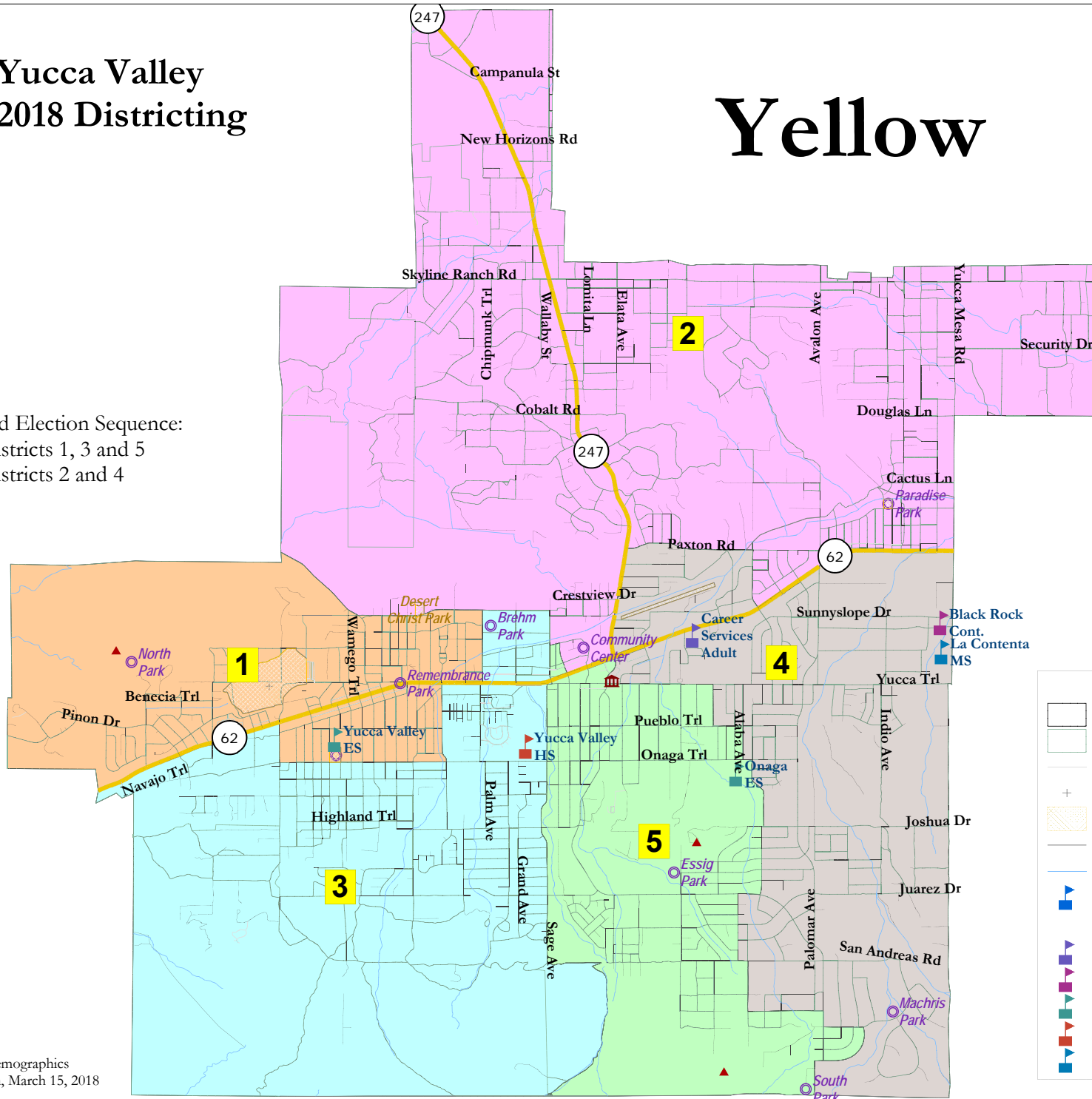
TOWN CLERK

EXHIBIT 1
[MAP HERE]

Yucca Valley 2018 Districting

Yellow

Proposed Election Sequence:
2018: Districts 1, 3 and 5
2020: Districts 2 and 4



Map layers

- Yellow
- Census Block
- Streets
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- River
- Schools

Type

- Adult (1)
- Cont. (1)
- ES (2)
- HS (1)
- MS (1)

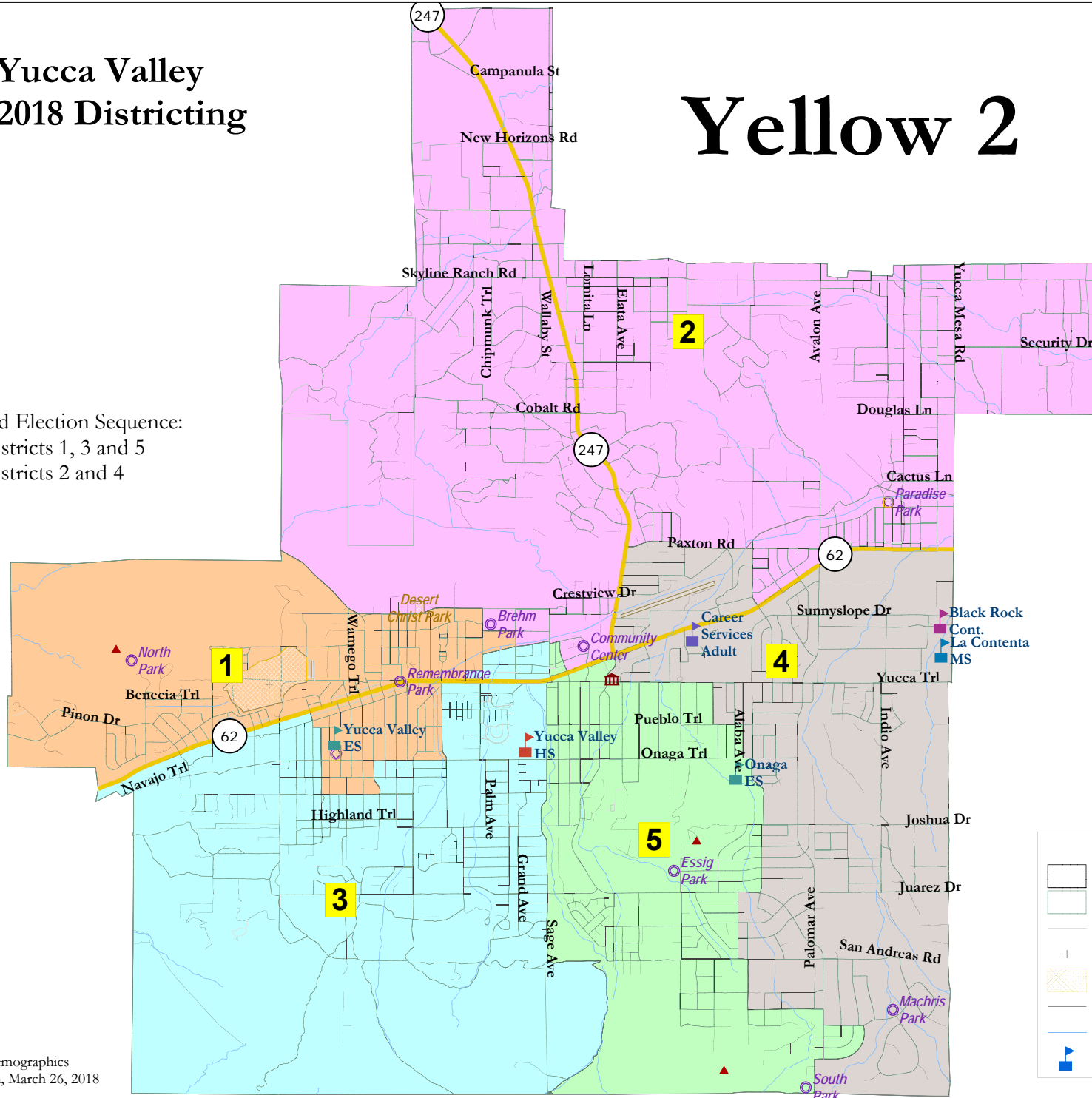
City of Yucca Valley - Yellow Map

District		1	2	3	4	5	Total
<u>Ideal</u>	Total Pop	4,160	4,071	4,227	4,106	4,136	20,700
4,140	Deviation from ideal	20	-69	87	-34	-4	156
	% Deviation	0.48%	-1.67%	2.10%	-0.82%	-0.10%	3.77%
Total Pop	% Hisp	22%	17%	16%	16%	18%	18%
	% NH White	69%	74%	77%	75%	73%	74%
	% NH Black	4%	4%	2%	3%	4%	3%
	% Asian-American	3%	2%	2%	3%	4%	3%
Voting Age Pop	Total	3,188	3,058	3,386	3,019	3,112	15,763
	% Hisp	16%	15%	12%	13%	14%	14%
	% NH White	75%	78%	81%	79%	77%	78%
	% NH Black	4%	3%	2%	3%	3%	3%
	% Asian-American	2%	2%	2%	3%	3%	2%
Citizen Voting Age Pop	Total	3,155	3,094	3,159	2,879	2,981	15,269
	% Hisp	25%	7%	18%	10%	15%	15%
	% NH White	67%	76%	69%	82%	80%	74%
	% NH Black	4%	12%	5%	3%	1%	5%
	% Asian/Pac.Isl.	1%	2%	1%	3%	2%	2%
Voter Registration	Total	1,828	1,934	2,240	2,008	1,873	9,883
	% Latino est.	11%	11%	12%	12%	11%	11%
	% Asian-Surnamed	1%	1%	1%	1%	1%	1%
	% Filipino-Surnamed	0%	0%	1%	1%	1%	1%
	% Spanish-Surnamed	10%	10%	11%	11%	10%	10%
	% NH White est.	84%	81%	85%	83%	86%	84%
	% NH Black	4%	6%	1%	4%	1%	3%
Voter Turnout (Nov 2014)	Total	884	837	1,045	956	943	4,665
	% Latino	6%	6%	7%	7%	6%	6%
	% Asian-Surnamed	1%	0%	1%	1%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	0%	0%
	% Spanish-Surnamed	5%	5%	6%	6%	6%	6%
	% NH White est.	88%	86%	91%	88%	91%	89%
Voter Turnout (Nov 2012)	Total	1,310	1,330	1,622	1,494	1,404	7,161
	% Latino	7%	7%	9%	8%	8%	8%
	% Asian-Surnamed	1%	1%	1%	0%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	1%	0%
	% Spanish-Surnamed	7%	7%	8%	7%	7%	7%
	% NH White est.	87%	85%	89%	87%	90%	88%
	% NH Black est.	4%	6%	1%	4%	1%	3%
ACS Pop. Est.	Total	4,338	4,298	4,429	4,101	4,117	21,283
Age	age0-19	25%	29%	23%	28%	28%	26%
	age20-60	47%	46%	48%	52%	52%	49%
	age60plus	28%	25%	29%	21%	20%	25%
Immigration	immigrants	9%	9%	10%	6%	6%	8%
	naturalized	48%	38%	56%	53%	54%	49%
Language spoken at home	english	85%	87%	82%	93%	93%	88%
	spanish	11%	7%	14%	4%	4%	8%
	asian-lang	3%	3%	2%	1%	0%	2%
	other lang	2%	3%	2%	2%	2%	2%
Language Fluency	Speaks Eng. "Less than Very Well"	4%	4%	3%	3%	3%	4%
Education (among those age 25+)	hs-grad	72%	73%	71%	75%	75%	73%
	bachelor	7%	5%	10%	7%	7%	7%
	graduatedegree	4%	4%	4%	6%	6%	5%
Child in Household	child-under18	24%	29%	20%	30%	30%	26%
Work (percent of pop age 16+)	employed	39%	38%	42%	50%	51%	44%
	Commute on Public Transit	0%	1%	0%	1%	1%	0%
Household Income	income 0-25k	37%	39%	34%	33%	33%	35%
	income 25-50k	24%	22%	26%	26%	26%	25%
	income 50-75k	19%	18%	20%	12%	12%	16%
	income 75-200k	18%	19%	18%	28%	28%	22%
	income 200k-plus	2%	1%	3%	1%	1%	2%
Housing Stats	single family	85%	82%	87%	88%	88%	86%
	multi-family	15%	18%	13%	12%	12%	14%
	vacant	19%	21%	14%	11%	11%	15%
	occupied	81%	79%	86%	89%	89%	85%
	rented	43%	47%	40%	36%	36%	40%
	owned	57%	53%	60%	64%	64%	60%
Total and Voting Age population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.							

Yucca Valley 2018 Districting

Yellow 2

Proposed Election Sequence:
2018: Districts 1, 3 and 5
2020: Districts 2 and 4



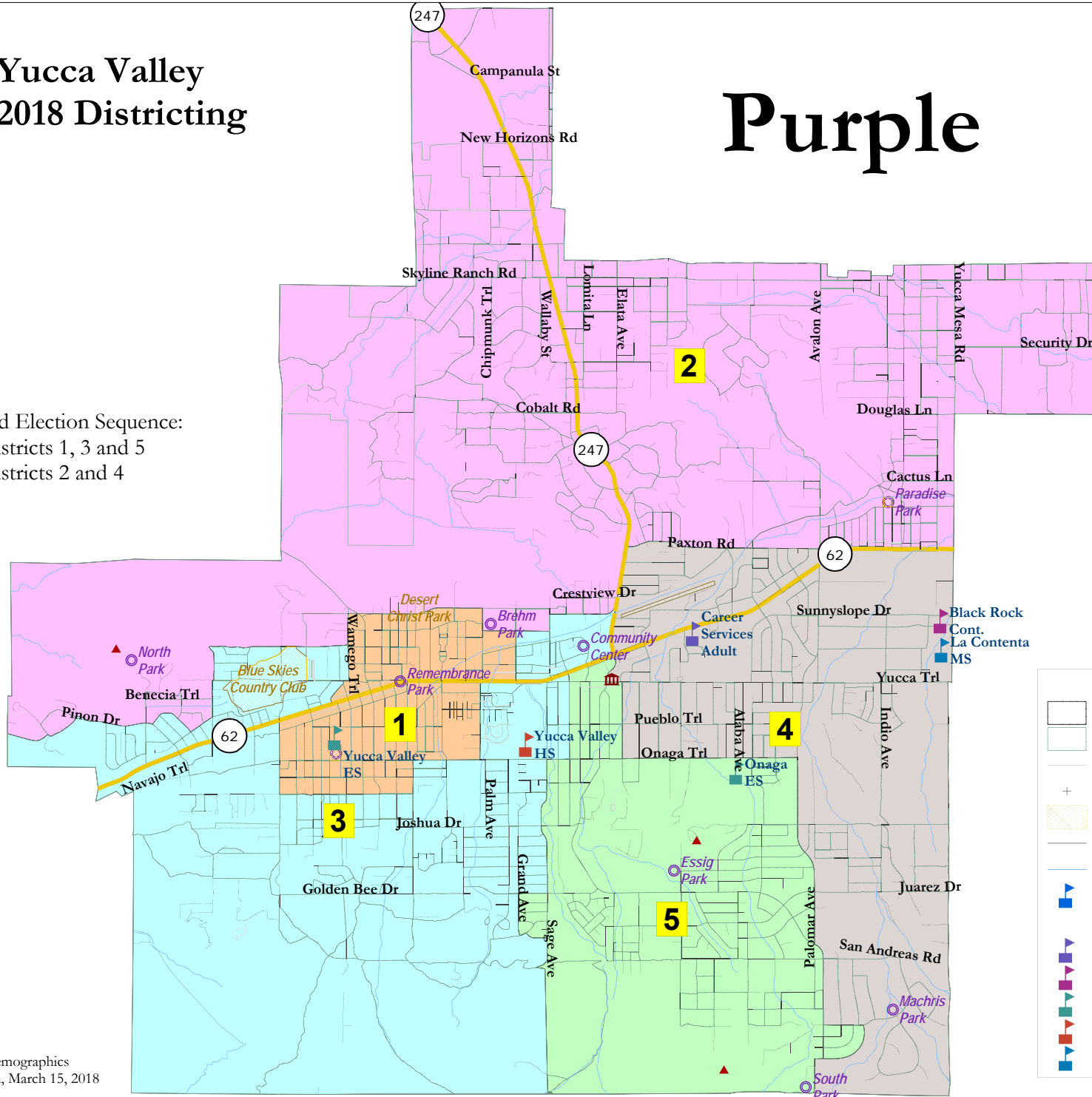
City of Yucca Valley - Yellow 2 Map

District		1	2	3	4	5	Total	
<u>Ideal</u>	Total Pop	4,146	4,156	4,156	4,106	4,136	20,700	
4,140	Deviation from ideal	6	16	16	-34	-4	50	
	% Deviation	0.14%	0.39%	0.39%	-0.82%	-0.10%	1.21%	
Total Pop	% Hisp	22%	17%	15%	16%	18%	18%	
	% NH White	69%	75%	77%	75%	73%	74%	
	% NH Black	4%	4%	2%	3%	4%	3%	
	% Asian-American	3%	2%	2%	3%	4%	3%	
Voting Age Pop	Total	3,146	3,124	3,362	3,019	3,112	15,763	
	% Hisp	17%	14%	12%	13%	14%	14%	
	% NH White	75%	78%	81%	79%	77%	78%	
	% NH Black	3%	3%	2%	3%	3%	3%	
	% Asian-American	2%	2%	2%	3%	3%	2%	
Citizen Voting Age Pop	Total	3,031	3,140	3,237	2,879	2,981	15,269	
	% Hisp	26%	8%	17%	10%	15%	15%	
	% NH White	67%	76%	69%	82%	80%	74%	
	% NH Black	4%	12%	5%	3%	1%	5%	
	% Asian/Pac.Isl.	1%	2%	1%	3%	2%	2%	
Voter Registration	Total	1,873	1,967	2,162	2,008	1,873	9,883	
	% Latino est.	11%	11%	12%	12%	11%	11%	
	% Asian-Surnamed	1%	1%	1%	1%	1%	1%	
	% Filipino-Surnamed	0%	0%	1%	1%	1%	1%	
	% Spanish-Surnamed	10%	10%	11%	11%	10%	10%	
	% NH White est.	84%	81%	85%	83%	86%	84%	
Voter Turnout (Nov 2014)	% NH Black	4%	6%	1%	4%	1%	3%	
	Total	902	853	1,012	956	943	4,665	
	% Latino	6%	6%	7%	7%	6%	6%	
	% Asian-Surnamed	1%	0%	1%	1%	1%	1%	
	% Filipino-Surnamed	0%	0%	0%	0%	0%	0%	
	% Spanish-Surnamed	5%	5%	6%	6%	6%	6%	
Voter Turnout (Nov 2012)	% NH White est.	89%	86%	91%	88%	91%	89%	
	% NH Black	4%	7%	1%	4%	1%	3%	
	Total	1,314	1,355	1,593	1,494	1,404	7,161	
	% Latino	7%	7%	9%	8%	8%	8%	
	% Asian-Surnamed	1%	1%	1%	0%	1%	1%	
	% Filipino-Surnamed	0%	0%	0%	0%	1%	0%	
ACS Pop. Est.	% Spanish-Surnamed	7%	7%	8%	7%	7%	7%	
	% NH White est.	87%	86%	89%	87%	90%	88%	
	% NH Black est.	4%	6%	1%	4%	1%	3%	
	Total	4,323	4,388	4,353	4,101	4,117	21,283	
	Age	age0-19	25%	29%	23%	28%	28%	26%
		age20-60	47%	46%	48%	52%	52%	49%
age60plus		28%	25%	29%	21%	20%	25%	
Immigration	immigrants	9%	9%	10%	6%	6%	8%	
	naturalized	48%	38%	56%	53%	54%	49%	
Language spoken at home	english	85%	87%	82%	93%	93%	88%	
	spanish	11%	7%	14%	4%	4%	8%	
	asian-lang	3%	3%	2%	1%	0%	2%	
	other lang	2%	3%	2%	2%	2%	2%	
Language Fluency	Speaks Eng. "Less than Very Well"	4%	4%	3%	3%	3%	4%	
Education (among those age 25+)	hs-grad	72%	73%	71%	75%	75%	73%	
	bachelor	7%	5%	10%	7%	7%	7%	
	graduatedegree	4%	4%	4%	6%	6%	5%	
Child in Household	child-under18	24%	29%	20%	30%	30%	26%	
Work (percent of pop age 16+)	employed	39%	38%	42%	50%	51%	44%	
	Commute on Public Transit	0%	1%	0%	1%	1%	0%	
Household Income	income 0-25k	37%	39%	34%	33%	33%	35%	
	income 25-50k	24%	22%	26%	26%	26%	25%	
	income 50-75k	19%	18%	20%	12%	12%	16%	
	income 75-200k	18%	19%	18%	28%	28%	22%	
	income 200k-plus	2%	1%	3%	1%	1%	2%	
Housing Stats	single family	85%	82%	87%	88%	88%	86%	
	multi-family	15%	18%	13%	12%	12%	14%	
	vacant	19%	21%	14%	11%	11%	15%	
	occupied	81%	79%	86%	89%	89%	85%	
	rented	43%	47%	40%	36%	36%	40%	
	owned	57%	53%	60%	64%	64%	60%	
Total and Voting Age population data from the 2010 Decennial Census.								
Surname-based Voter Registration and Turnout data from the California Statewide Database.								
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.								

Yucca Valley 2018 Districting

Purple

Proposed Election Sequence:
2018: Districts 1, 3 and 5
2020: Districts 2 and 4



Map layers

- Purple
- Census Block
- Streets
- + Landmark Point
- Landmark Area
- Pipeline/Power Line
- River
- ▲ Schools

Type

- ▲ Adult (1)
- ▼ Cont. (1)
- ▲ ES (2)
- ▼ HS (1)
- ▲ MS (1)

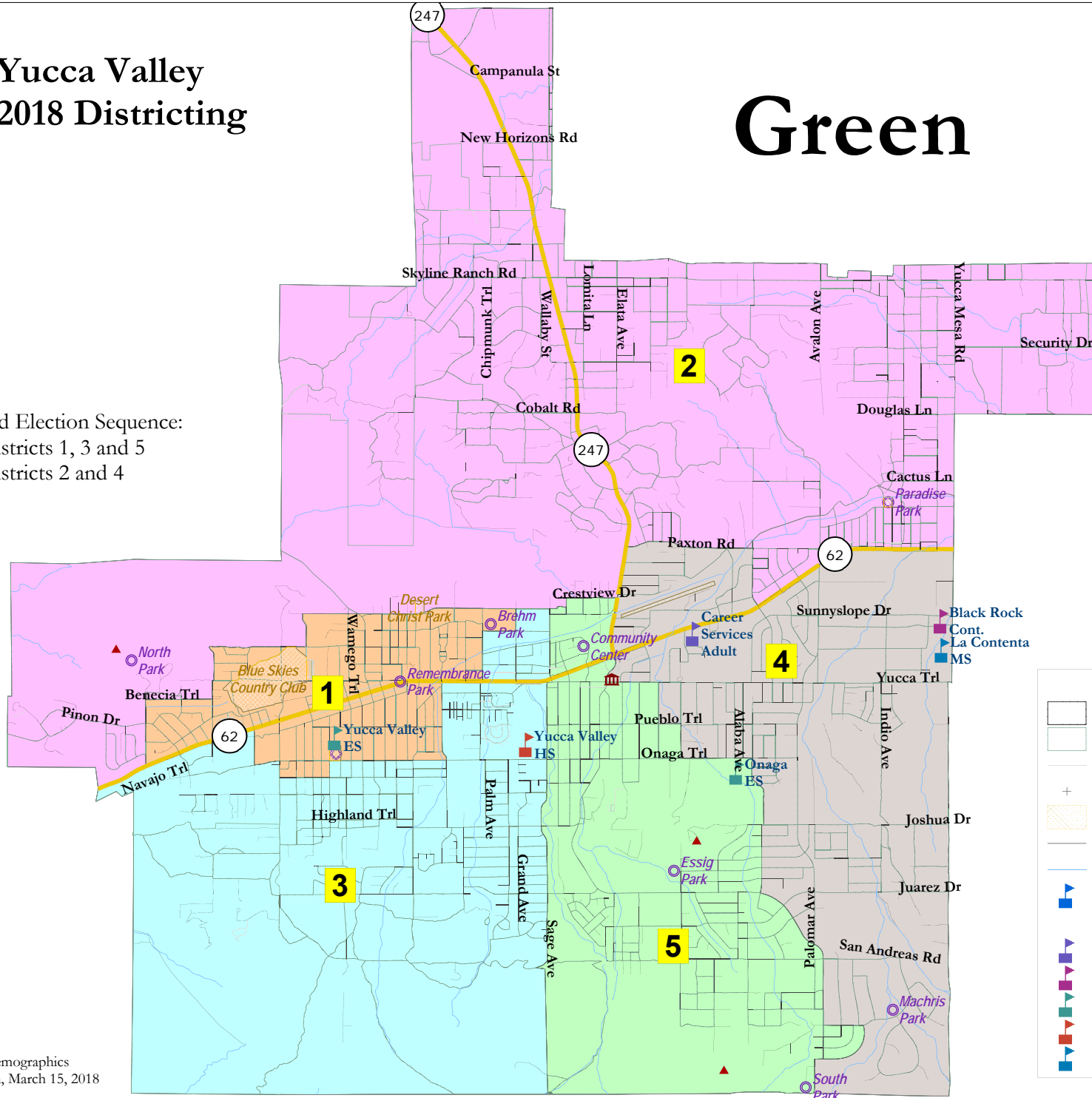
City of Yucca Valley - Purple Map

District		1	2	3	4	5	Total
<u>Ideal</u>	Total Pop	4,100	4,139	4,195	4,114	4,152	20,700
4,140	Deviation from ideal	-40	-1	55	-26	12	95
	% Deviation	-0.97%	-0.02%	1.33%	-0.63%	0.29%	2.29%
Total Pop	% Hisp	25%	16%	15%	17%	16%	18%
	% NH White	66%	75%	79%	74%	75%	74%
	% NH Black	4%	4%	2%	3%	4%	3%
	% Asian-American	2%	2%	2%	2%	4%	3%
Voting Age Pop	Total	3,062	3,170	3,373	2,990	3,168	15,763
	% Hisp	19%	14%	12%	13%	13%	14%
	% NH White	72%	79%	82%	79%	78%	78%
	% NH Black	4%	3%	2%	3%	3%	3%
	% Asian-American	2%	2%	2%	2%	4%	2%
Citizen Voting Age Pop	Total	3,224	3,183	2,981	2,822	3,059	15,269
	% Hisp	30%	7%	15%	9%	16%	15%
	% NH White	60%	77%	73%	84%	79%	74%
	% NH Black	4%	11%	6%	3%	1%	5%
	% Asian/Pac.Isl.	2%	2%	1%	2%	3%	2%
Voter Registration	Total	1,684	2,041	2,253	1,876	2,029	9,883
	% Latino est.	13%	10%	11%	13%	10%	11%
	% Asian-Surnamed	1%	1%	1%	1%	1%	1%
	% Filipino-Surnamed	1%	0%	1%	1%	1%	1%
	% Spanish-Surnamed	11%	9%	10%	11%	9%	10%
	% NH White est.	82%	82%	85%	82%	88%	84%
	% NH Black	4%	6%	2%	5%	1%	3%
Voter Turnout (Nov 2014)	Total	747	913	1,092	850	1,063	4,665
	% Latino	6%	6%	6%	7%	6%	6%
	% Asian-Surnamed	0%	0%	1%	0%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	0%	0%
	% Spanish-Surnamed	6%	5%	6%	7%	5%	6%
	% NH White est.	88%	87%	90%	87%	92%	89%
Voter Turnout (Nov 2012)	Total	1,134	1,429	1,670	1,335	1,593	7,161
	% Latino	8%	7%	8%	9%	7%	8%
	% Asian-Surnamed	1%	1%	1%	0%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	1%	0%
	% Spanish-Surnamed	7%	7%	7%	8%	7%	7%
	% NH White est.	87%	86%	89%	86%	90%	88%
	% NH Black est.	3%	5%	2%	5%	1%	3%
ACS Pop. Est.	Total	4,305	4,336	4,387	4,124	4,132	21,283
Age	age0-19	24%	28%	24%	28%	27%	26%
	age20-60	48%	46%	48%	51%	52%	49%
	age60plus	28%	26%	28%	21%	21%	25%
Immigration	immigrants	10%	9%	9%	6%	6%	8%
	naturalized	52%	38%	51%	51%	56%	49%
Language spoken at home	english	83%	87%	84%	92%	93%	88%
	spanish	13%	7%	12%	5%	4%	8%
	asian-lang	2%	3%	2%	1%	0%	2%
	other lang	2%	3%	2%	2%	2%	2%
Language Fluency	Speaks Eng. "Less than Very Well"	4%	4%	4%	3%	3%	4%
Education (among those age 25+)	hs-grad	72%	73%	72%	75%	75%	73%
	bachelor	9%	5%	8%	7%	7%	7%
	graduatedegree	4%	5%	4%	6%	6%	5%
Child in Household	child-under18	22%	28%	23%	30%	29%	26%
Work (percent of pop age 16+)	employed	41%	38%	41%	49%	51%	44%
	Commute on Public Transit	0%	1%	0%	1%	1%	0%
Household Income	income 0-25k	35%	39%	35%	34%	33%	35%
	income 25-50k	25%	23%	25%	26%	26%	25%
	income 50-75k	20%	18%	19%	12%	12%	16%
	income 75-200k	18%	19%	18%	27%	28%	22%
	income 200k-plus	2%	1%	2%	1%	1%	2%
Housing Stats	single family	86%	82%	86%	87%	88%	86%
	multi-family	14%	18%	14%	13%	12%	14%
	vacant	15%	22%	16%	12%	11%	15%
	occupied	85%	78%	84%	88%	89%	85%
	rented	42%	46%	42%	37%	35%	40%
	owned	58%	54%	58%	63%	65%	60%
Total and Voting Age population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.							

Yucca Valley 2018 Districting

Green

Proposed Election Sequence:
2018: Districts 1, 3 and 5
2020: Districts 2 and 4



Map layers

- Green
- Census Block
- Streets
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- River
- Schools

Type

- Adult (1)
- Cont. (1)
- ES (2)
- HS (1)
- MS (1)

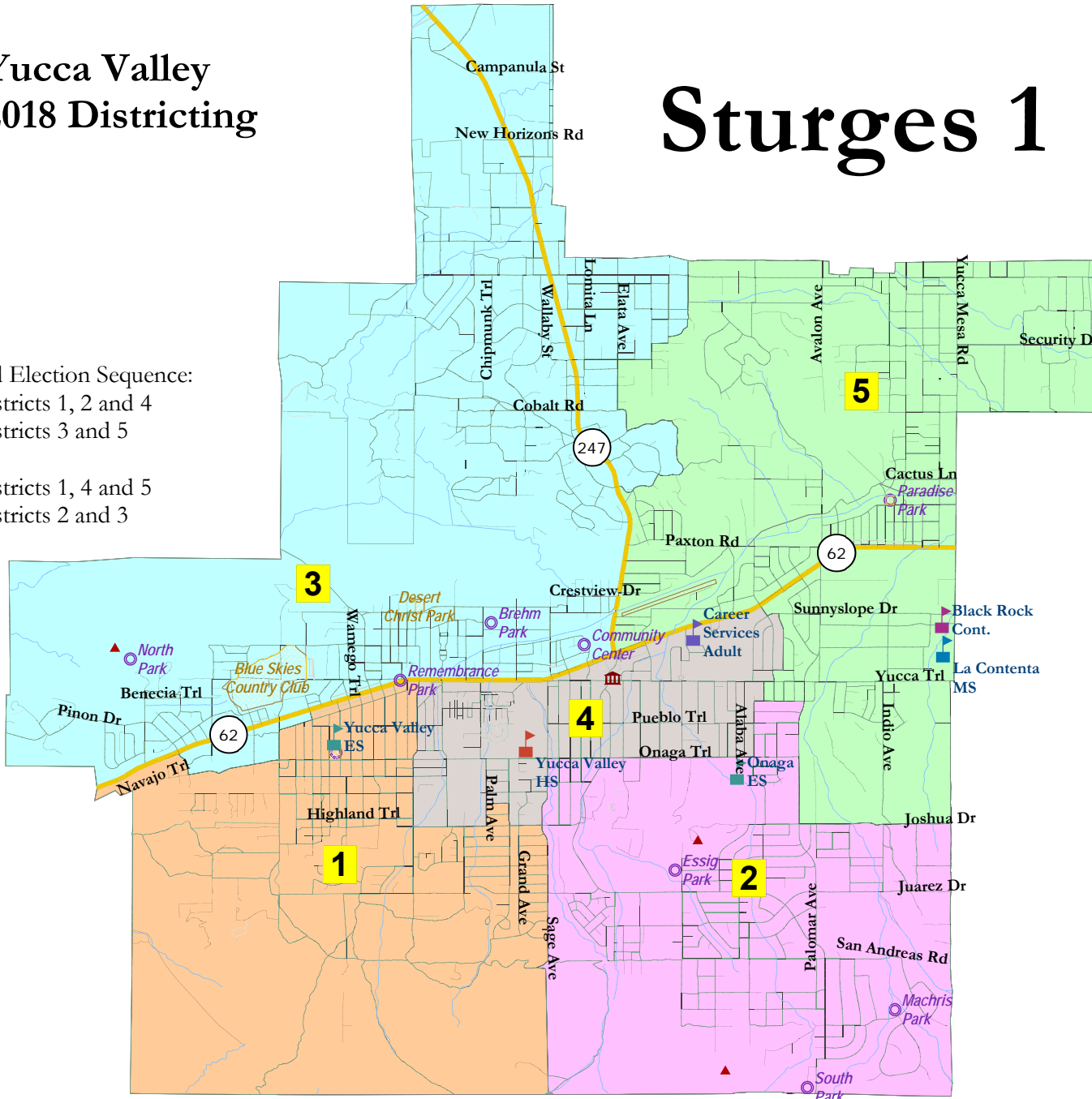
City of Yucca Valley - Green Map

District		1	2	3	4	5	Total
<u>Ideal</u>	Total Pop	4,026	4,280	4,028	4,192	4,174	20,700
4,140	Deviation from ideal	-114	140	-112	52	34	254
	% Deviation	-2.75%	3.38%	-2.71%	1.26%	0.82%	6.14%
Total Pop	% Hisp	23%	16%	16%	17%	17%	18%
	% NH White	68%	75%	77%	75%	73%	74%
	% NH Black	4%	4%	2%	3%	4%	3%
	% Asian-American	2%	3%	2%	3%	4%	3%
Voting Age Pop	Total	3,059	3,258	3,226	3,067	3,153	15,763
	% Hisp	17%	14%	12%	13%	14%	14%
	% NH White	74%	79%	81%	79%	78%	78%
	% NH Black	4%	3%	2%	3%	3%	3%
	% Asian-American	2%	2%	2%	3%	3%	2%
Citizen Voting Age Pop	Total	3,102	3,269	2,974	2,919	3,005	15,269
	% Hisp	27%	7%	17%	10%	16%	15%
	% NH White	65%	78%	69%	82%	79%	74%
	% NH Black	4%	11%	5%	3%	1%	5%
	% Asian/Pac.Isl.	1%	2%	1%	2%	2%	2%
Voter Registration	Total	1,701	2,084	2,160	1,988	1,951	9,883
	% Latino est.	11%	10%	12%	12%	10%	11%
	% Asian-Surnamed	1%	1%	1%	1%	1%	1%
	% Filipino-Surnamed	0%	0%	1%	1%	1%	1%
	% Spanish-Surnamed	10%	9%	11%	11%	9%	10%
	% NH White est.	83%	82%	85%	83%	87%	84%
	% NH Black	4%	6%	1%	4%	1%	3%
Voter Turnout (Nov 2014)	Total	793	935	1,012	931	994	4,665
	% Latino	6%	6%	7%	7%	6%	6%
	% Asian-Surnamed	1%	0%	1%	1%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	0%	0%
	% Spanish-Surnamed	5%	5%	6%	6%	6%	6%
	% NH White est.	88%	86%	91%	88%	91%	89%
Voter Turnout (Nov 2012)	Total	1,197	1,463	1,571	1,451	1,480	7,161
	% Latino	7%	7%	9%	9%	8%	8%
	% Asian-Surnamed	1%	1%	1%	0%	1%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	1%	0%
	% Spanish-Surnamed	7%	7%	8%	8%	7%	7%
	% NH White est.	87%	86%	89%	87%	90%	88%
	% NH Black est.	4%	5%	1%	4%	1%	3%
ACS Pop. Est.	Total	4,239	4,475	4,220	4,187	4,163	21,283
Age	age0-19	25%	28%	23%	28%	28%	26%
	age20-60	47%	46%	48%	52%	52%	49%
	age60plus	27%	26%	29%	21%	21%	25%
Immigration	immigrants	9%	9%	10%	6%	6%	8%
	naturalized	48%	38%	56%	53%	53%	49%
Language spoken at home	english	84%	87%	82%	93%	93%	88%
	spanish	11%	7%	14%	4%	4%	8%
	asian-lang	3%	3%	2%	1%	0%	2%
	other lang	2%	3%	2%	2%	2%	2%
Language Fluency	Speaks Eng. "Less than Very Well"	4%	4%	3%	3%	3%	4%
Education (among those age 25+)	hs-grad	72%	73%	71%	75%	75%	73%
	bachelor	7%	5%	10%	7%	7%	7%
	graduatedegree	4%	5%	4%	6%	6%	5%
Child in Household	child-under18	24%	28%	20%	30%	30%	26%
Work (percent of pop age 16+)	employed	40%	38%	42%	50%	51%	44%
	Commute on Public Transit	0%	1%	0%	1%	1%	0%
Household Income	income 0-25k	37%	39%	34%	33%	33%	35%
	income 25-50k	24%	23%	26%	26%	26%	25%
	income 50-75k	19%	18%	20%	12%	12%	16%
	income 75-200k	18%	19%	18%	28%	28%	22%
	income 200k-plus	2%	1%	3%	1%	1%	2%
Housing Stats	single family	84%	83%	87%	88%	88%	86%
	multi-family	16%	17%	13%	12%	12%	14%
	vacant	17%	22%	14%	11%	11%	15%
	occupied	83%	78%	86%	89%	89%	85%
	rented	44%	46%	40%	36%	36%	40%
	owned	56%	54%	60%	64%	64%	60%
Total and Voting Age population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.							

Yucca Valley 2018 Districting

Sturges 1

Proposed Election Sequence:
 2018: Districts 1, 2 and 4
 2020: Districts 3 and 5
 or
 2018: Districts 1, 4 and 5
 2020: Districts 2 and 3



Map layers

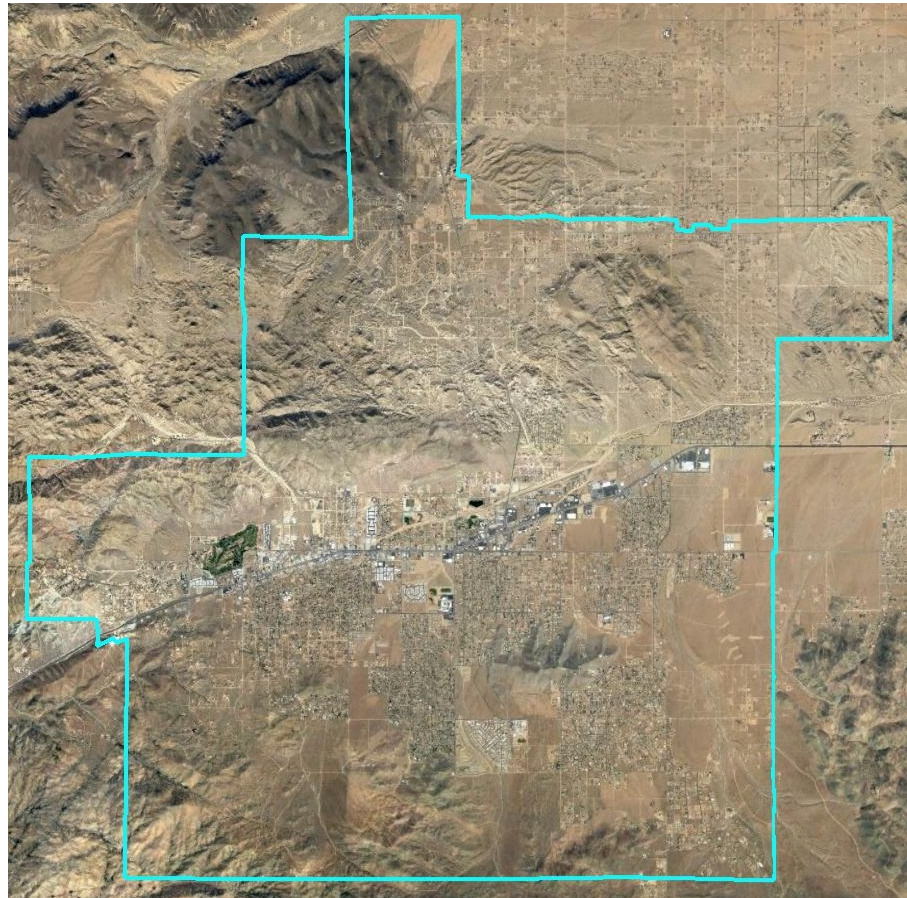
- Sturges 1
- Census Block
- Streets
- Landmark Point
- Landmark Area
- Pipeline/Power Line
- River
- Schools

Type

- Adult (1)
- Cont. (1)
- ES (2)
- HS (1)
- MS (1)

City of Yucca Valley - Sturges 1 Map

District		1	2	3	4	5	Total
<u>Ideal</u>	Total Pop	4,129	4,091	4,181	4,140	4,159	20,700
4,140	Deviation from ideal	-11	-49	41	0	19	90
	% Deviation	-0.27%	-1.18%	0.99%	0.00%	0.46%	2.17%
Total Pop	% Hisp	20%	14%	15%	20%	19%	18%
	% NH White	72%	76%	78%	70%	71%	74%
	% NH Black	3%	3%	2%	4%	5%	3%
	% Asian-American	2%	4%	2%	3%	2%	3%
Voting Age Pop	Total	3,109	3,084	3,346	3,211	3,013	15,763
	% Hisp	15%	11%	12%	17%	15%	14%
	% NH White	78%	80%	82%	75%	76%	78%
	% NH Black	3%	3%	2%	3%	4%	3%
	% Asian-American	2%	4%	2%	3%	2%	2%
Citizen Voting Age Pop	Total	3,428	2,966	2,848	2,917	3,110	15,269
	% Hisp	21%	15%	13%	19%	8%	15%
	% NH White	67%	80%	78%	75%	74%	74%
	% NH Black	4%	0%	6%	3%	13%	5%
	% Asian/Pac.Isl.	1%	3%	2%	1%	2%	2%
Voter Registration	Total	1,961	2,056	2,179	1,842	1,845	9,883
	% Latino est.	13%	10%	10%	13%	12%	11%
	% Asian-Surnamed	1%	1%	1%	1%	1%	1%
	% Filipino-Surnamed	1%	1%	0%	1%	0%	1%
	% Spanish-Surnamed	12%	9%	9%	11%	10%	10%
	% NH White est.	85%	89%	85%	82%	77%	84%
	% NH Black	0%	0%	4%	4%	9%	3%
Voter Turnout (Nov 2014)	Total	868	1,088	1,056	857	797	4,665
	% Latino	7%	6%	5%	8%	7%	6%
	% Asian-Surnamed	0%	1%	1%	1%	0%	1%
	% Filipino-Surnamed	0%	0%	0%	0%	0%	0%
	% Spanish-Surnamed	6%	5%	5%	7%	6%	6%
	% NH White est.	92%	93%	89%	88%	82%	89%
Voter Turnout (Nov 2012)	Total	1,376	1,651	1,616	1,299	1,220	7,161
	% Latino	8%	7%	7%	9%	8%	8%
	% Asian-Surnamed	1%	1%	1%	0%	1%	1%
	% Filipino-Surnamed	0%	1%	0%	0%	0%	0%
	% Spanish-Surnamed	8%	7%	6%	8%	8%	7%
	% NH White est.	90%	91%	89%	86%	81%	88%
	% NH Black est.	0%	0%	3%	4%	9%	3%
ACS Pop. Est.	Total	4,322	4,062	4,379	4,203	4,317	21,283
Age	age0-19	22%	28%	28%	25%	28%	26%
	age20-60	48%	52%	46%	51%	48%	49%
	age60plus	29%	20%	26%	24%	24%	25%
Immigration	immigrants	10%	5%	9%	7%	8%	8%
	naturalized	57%	56%	38%	57%	41%	49%
Language spoken at home	english	82%	93%	87%	88%	89%	88%
	spanish	15%	4%	7%	9%	6%	8%
	asian-lang	2%	0%	3%	1%	3%	2%
	other lang	2%	2%	3%	2%	3%	2%
Language Fluency	Speaks Eng. "Less than Very Well"	3%	3%	4%	3%	4%	4%
Education (among those age 25+)	hs-grad	71%	76%	73%	74%	74%	73%
	bachelor	10%	7%	5%	8%	6%	7%
	graduatedegree	4%	6%	5%	5%	5%	5%
Child in Household	child-under18	19%	30%	28%	25%	29%	26%
Work (percent of pop age 16+)	employed	42%	51%	38%	47%	42%	44%
	Commute on Public Transit	0%	1%	1%	0%	1%	0%
Household Income	income 0-25k	33%	32%	39%	33%	38%	35%
	income 25-50k	26%	26%	22%	26%	23%	25%
	income 50-75k	20%	11%	18%	15%	16%	16%
	income 75-200k	18%	29%	19%	24%	21%	22%
	income 200k-plus	3%	1%	1%	2%	1%	2%
Housing Stats	single family	88%	88%	82%	88%	83%	86%
	multi-family	12%	12%	18%	12%	17%	14%
	vacant	13%	10%	22%	12%	18%	15%
	occupied	87%	90%	78%	88%	82%	85%
	rented	40%	35%	46%	37%	44%	40%
	owned	60%	65%	54%	63%	56%	60%
Total and Voting Age population data from the 2010 Decennial Census.							
Surname-based Voter Registration and Turnout data from the California Statewide Database.							
Latino voter registration and turnout data are Spanish-surname counts adjusted using Census Population Department undercount estimates. NH White and NH Black registration and turnout counts estimated by NDC. Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2011-2015 American Community Survey and Special Tabulation 5-year data.							



Yucca Valley 2018 Districting

March 6, 2018



Project Timeline

2

Date	Event
March 6	1 st hearing: gather public input on the composition of districts
March 12	2 nd hearing: gather public input on the composition of districts
<i>March 19 at the latest</i>	<i>Draft maps posted on City website and available at City Hall</i>
March 26	3 rd hearing: public input on draft maps and election sequencing
April 9	4 th hearing: public input on draft maps and election sequencing Possible map selection and ordinance introduction
April 24	Hearing, map selection and ordinance introduction
May 1	Second reading and final adoption of ordinance
Nov. 2018	First by-district elections in three districts
Nov. 2020	First by-district elections in remaining two districts
2021	Districts redrawn to reflect 2020 Census data

1. **“At Large”**
2. **“From District” or “Residence” Districts**
3. **“By District”**

The California Voting Rights Act was written to specifically require by-district elections.

Yucca Valley is not alone facing CVRA

4

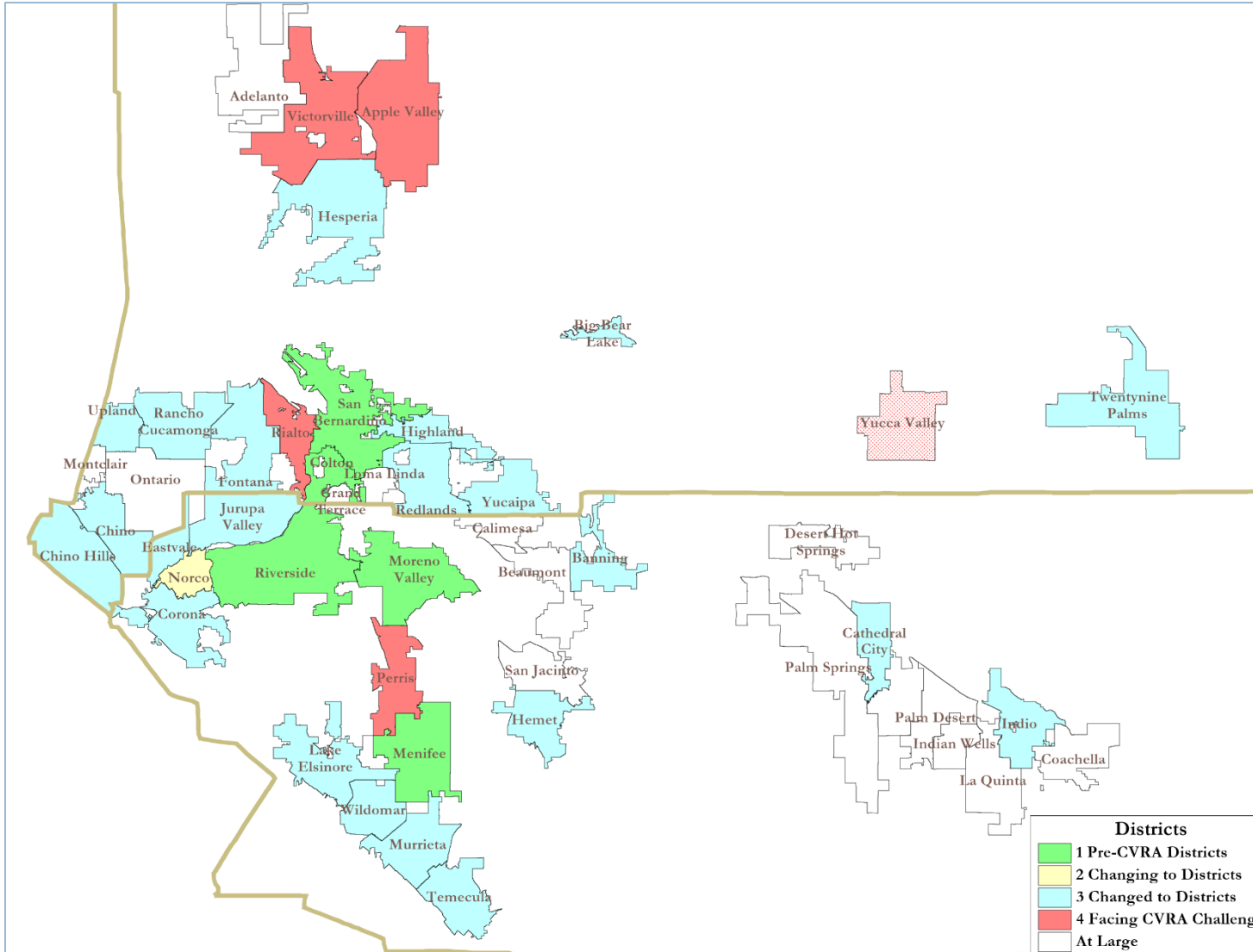
- Switched (or in the process of switching) as a result of CVRA:
 - ▣ At least 157 school districts
 - ▣ 28 Community College Districts
 - ▣ More than 77 cities
 - ▣ 1 County Board of Supervisors
 - ▣ 10 water and other special districts.
- Key decisions & settlements
 - ▣ Only Palmdale has gone to trial on the merits (the city lost)
 - ▣ Key settlements:
 - Palmdale: \$4.7 million
 - Modesto: \$3 million
 - Anaheim: \$1.1 million
 - Whittier: \$1 million
 - Santa Barbara: \$600,000
 - Tulare Hospital: \$500,000
 - Madera Unified: about \$170,000
 - Hanford Joint Union Schools: \$118,000
 - Merced City: \$42,000
 - Placentia: \$20,000



National Demographics Corporation

Inland Empire Particularly Hard Hit

5



March 7, 2018

Traditional Districting Criteria

6

Federal Laws

- Equal Population
- Federal Voting Rights Act
- No Racial Gerrymandering

Traditional Criteria

- Communities of interest
- Compact
- Contiguous
- Visible (Natural & man-made) boundaries
- Respect for voters' wishes and continuity in office
- *Planned future growth*



March 7, 2018

Demographic Summary

Latinos are 18% of the total population and 15% of the eligible voters (measured by Citizen Voting Age Population counts).

Each of 5 districts would have about 4,140 residents and roughly 2,000 registered voters.

Race/Ethnic Profile	Count	Percent	ACS Profile	Count	Percent
Total Population	20,700		ACS Total Population	21,283	3%
Latino	3,679	18%	Age 0 - 19	5,606	26%
NH White	15,258	74%	Age 20 - 60	10,420	49%
NH Black/ African-American	709	3%	Age 60+	5,257	25%
NH Native American	318	2%			
NH Asian-American	556	3%	Immigrant	1,689	8%
NH Pacific Islander	61	0%	Naturalized (pct of total immigrants)	829	49%
NH Other	41	0%	Age 5+	19,847	
NH Multi-Race	78	0%	Speak English at home	17,411	88%
Voting Age Population total	15,763		Speak Spanish at home	1,619	8%
VAP Latino	2,214	14%	Speak an Asian language at home	352	2%
VAP NH White	12,327	78%	Speak other language at home	465	2%
VAP NH Black/ African-American	461	3%	Speak English only "well" or less	702	4%
VAP NH Native American	259	2%	Age 25+	14,826	
VAP NH Asian-American	390	2%	Age 25+, no HS degree	2,167	15%
VAP NH Pacific Islander	48	0%	Age 25+, HS degree (only)	10,870	73%
VAP NH Other	26	0%	Age 25+, bachelor degree (only)	1,065	7%
VAP NH Multi-Race	38	0%	Age 25+, graduate degree (only)	723	5%
Citizen VAP total	15,269		Households	8,409	
CVAP Latino	2,341	15%	Child under 18 in Household	2,188	26%
CVAP NH White	11,373	74%	Income \$0-25k	2,956	35%
CVAP NH African-American	778	5%	Income \$25-50k	2,085	25%
CVAP NH Asian & Pacific Islander	275	2%	Income \$50-75k	1,381	16%
CVAP Other	501	3%	Income \$75-200k	1,844	22%
Voter Registration (Nov. 2014)	9,883		Income \$200k+	144	2%
Latino Reg	1,117	11%	Housing units	9,934	
Asian-Surnamed Reg.	64	1%	Single-Family	8,521	86%
Filipino-Surnamed Reg.	54	1%	Multi-Family	1,413	14%
Est. NH White Reg.	8,280	84%	Vacant	1,525	15%
Est. African-Amer. Reg	335	3%	Occupied	8,409	85%
Democratic Reg.	2,636	27%	Rented	3,405	40%
Republican Reg.	4,102	42%	Owned	5,005	60%
Other/No Party Reg.	3,144	32%			
Voters Casting Ballots (Nov. 2014)	4,665	47%	Voters Casting Ballots (Nov. 2012)	7,161	73%
Latino voters	297	6%	Latino voters	565	8%
Asian-Surnamed voters	27	1%	Asian-Surnamed voters	43	1%
Filipino-Surnamed voters	12	0%	Filipino-Surnamed voters	30	0%
Est. NH White voters	4,154	89%	Est. NH White voters	6,280	88%
Est. African-Amer. Reg	160	3%	Est. African-Amer. Reg	220	3%
Democratic voters	1,277	27%			
Republican voters	2,369	51%			
Other/No Party voters	1,019	22%			

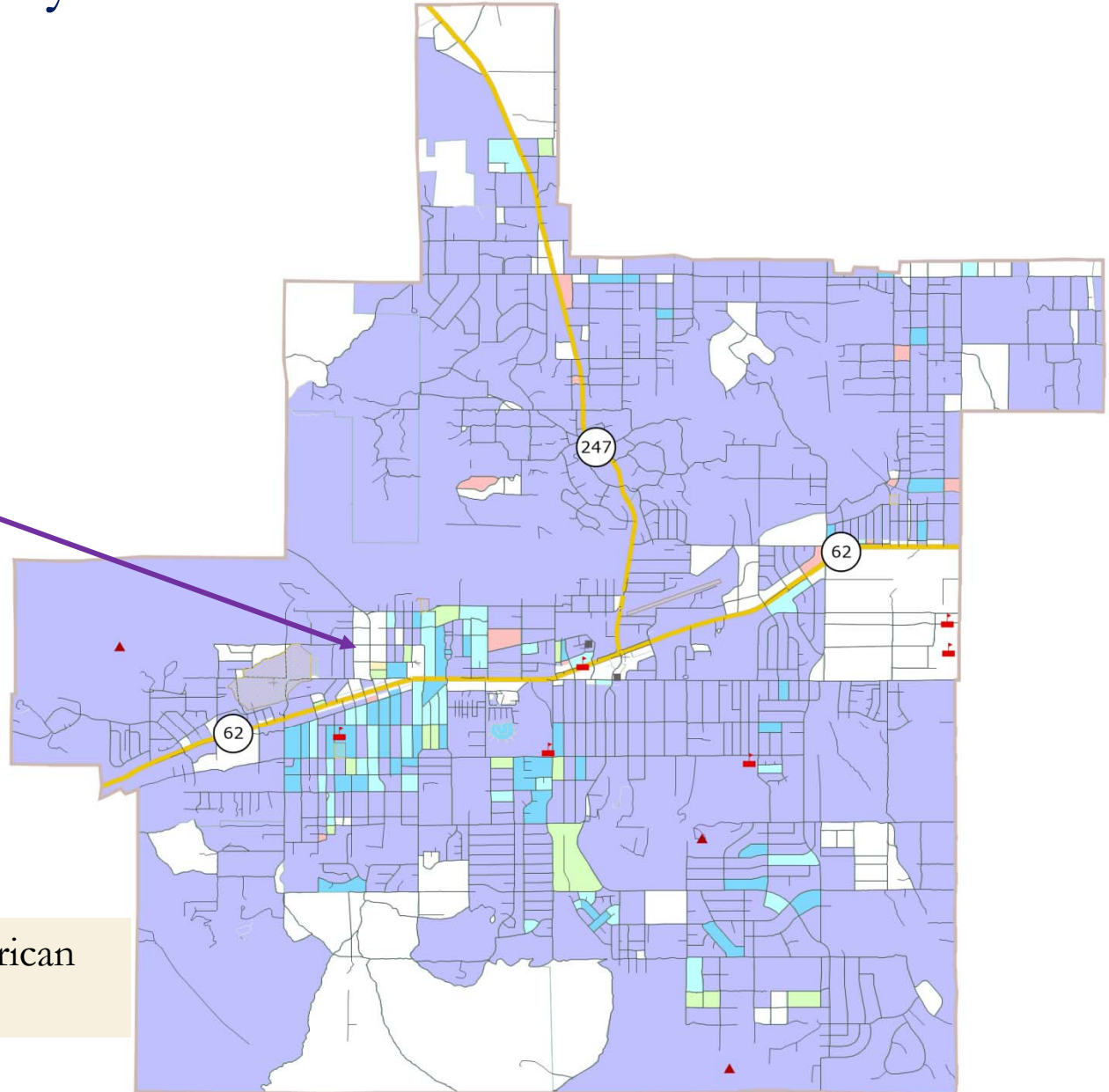
Relatively More-Latino Area

8

Latino eligible voters are somewhat more concentrated along Twentynine Palms Highway between Grand Ave and Kickapoo Trail

No concentrations of Asian-American or African-American populations.

March 7, 2018



Defining Communities of Interest

9

1st Question: what is your neighborhood or community of interest?

A Community of Interest is generally defined as a neighborhood or community of shared interests, views, problems, or characteristics.

Possible community feature/boundary definitions include:

- ❑ School attendance areas
- ❑ Natural neighborhood dividing lines, such as highway or major roads, rivers, canals, and/or hills
- ❑ Areas around parks and other neighborhood landmarks
- ❑ Common issues, neighborhood activities, or legislative/election concerns
- ❑ Shared demographic characteristics
 - ❑ Such as similar levels of income, education, or linguistic isolation

2nd Question: Does a Community of Interest want to be united in one district, or to be divided to have a voice in multiple elections?



Public Hearing & Discussion

10

1. What is your neighborhood or “community of interest”
2. Do you prefer your neighborhood be kept together in one district or have multiple representatives?
3. What are other communities of interest in the City that should be considered when drafting maps?

RESOLUTION NO. 18-14

**A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF
YUCCA VALLEY, CALIFORNIA, SPECIFYING THE CRITERIA TO
GUIDE THE ESTABLISHMENT OF ELECTORAL DISTRICTS**

WHEREAS, the Town received a letter asserting that it's at-large electoral system violates the California Voting Rights Act and threatening litigation if the Town declined to adopt by-district elections; and

WHEREAS, at a Town Council meeting held February 26, 2018, the Town Council adopted a resolution formally initiating the process of establishing by-district elections for the Town Council, beginning in November 2018, and approving a timeline for conducting a public process and adopting an appropriate ordinance pursuant to Government Code section 34886; and

WHEREAS, pursuant to that timeline, on March 6, 2018, the Town Council and the public received a presentation regarding the procedures and legal and policy criteria governing districting, and received public comment regarding appropriate criteria; and


WHEREAS, the Town Council has fully considered the presentations of its consultants and all of the public comments received; and

WHEREAS, the Town Council now wishes to adopt criteria to guide the establishment of electoral districts consistent with legal requirements, including reasonably equal population and Section 2 of the federal Voting Rights Act, and which address other concerns and considerations important to the Town.

NOW, THEREFORE, be it resolved as follows:


- A. The above recitals are true and correct.
- B. The Town Council hereby adopts the criteria identified in Exhibit A to this Resolution as criteria to guide the establishment of electoral districts.
- C. The Town's demographic consulting firm, acting under the supervision of the Town Manager, is hereby authorized and directed to formulate one or more electoral district plan scenarios based upon the criteria specified in Exhibit A for review by the public and by the Town Council in accordance with the adopted timeline.
- D. The Town Manager shall consult with legal counsel to resolve all legal issues necessary to give effect to this Resolution.

APPROVED AND ADOPTED at a regular meeting of the Town Council of the Town of Yucca Valley held on this 6th day of March, 2018.



MAYOR

ATTEST:



TOWN CLERK

EXHIBIT A

Specification of Criteria to Guide the Establishment of Electoral Districts

1. The boundaries of the electoral districts shall be established so that the electoral districts are equal in population as defined by law.
2. The boundaries of the electoral districts shall not be gerrymandered in violation of the principles established by the United States Supreme Court in *Shaw v. Reno*, 509 U.S. 630 (1993), and its progeny.
3. The boundaries of the electoral districts shall be established so that the electoral districts do not result in a denial or abridgement of the right of any citizen to vote on account of race or color as provided in Section 2 of the federal Voting Rights Act.
4. The boundaries of the electoral districts shall observe communities of interest as identified in public comment or identified by the Town council, including, but not limited to rural or urban populations; social interests; agricultural, industrial or service industry interests; residential and commercial areas, the location of Town facilities and historical sites, and the like, insofar as practicable.
5. The boundaries of the electoral districts shall be compact, insofar as practicable.
6. The boundaries of the electoral districts shall be created to contain cohesive, contiguous territory, insofar as practicable.
7. The boundaries of the electoral districts may observe topography and geography, such as the existence of mountains, flat land, forest lands, man-made geographical features such as highways, major roadways and canals, etc., as natural divisions between districts, insofar as practicable.
8. Unless otherwise required by law, the electoral districts shall be created using whole census blocks, insofar as practicable.
9. The boundaries of the electoral districts may avoid the "pairing" of incumbents in the same electoral district, insofar as this does not conflict with the constitution and laws of the State of California and the United States.
10. The boundaries of the electoral districts shall comply with such other factors which become known during the districting process and are formally adopted by the Town Council.

STATE OF CALIFORNIA

COUNTY OF SAN BERNARDINO

TOWN OF YUCCA VALLEY

I, Lesley R. Copeland, Town Clerk of the Town of Yucca Valley, California hereby certify that the foregoing Resolution No. 18-14 as duly and regularly adopted at a meeting of the Town Council of the Town of Yucca Valley, California at a meeting thereof held on the 6th day of March, 2018, by the following vote:

Ayes:	Council Members Abel, Drozd, Leone, Lombardo and Mayor Denison
Noes:	None
Abstain:	None
Absent:	None



Lesley R. Copeland, CMC
TOWN CLERK

RESOLUTION NO. 18-07

A RESOLUTION OF THE TOWN COUNCIL OF THE TOWN OF YUCCA VALLEY, CALIFORNIA, INITIATING PROCEDURES FOR ESTABLISHING AND IMPLEMENTING BY-DISTRICT ELECTIONS FOR TOWN COUNCIL MEMBERS

WHEREAS, members of the Town Council of the Town of Yucca Valley (“Town”) are currently elected in “at-large” elections, in which each Town Council member is elected by the registered voters of the entire Town, held concurrently with the Statewide General Election in November of even numbered years; and

WHEREAS, California Government Code section 34886, effective January 1, 2016, permits the Town Council of a Town with a population of fewer than 100,000 people, to change the Town’s method of election by ordinance, with certain formalities, to a “by-district” system in which each Town Council member is elected only by the voters in the district in which the candidate resides; and

WHEREAS, the law firm of Shenkman and Hughes sent the Town a letter and threatened litigation against the Town if it does not convert to district-based elections for Town Council members; and

WHEREAS, on February 20, 2018, the Town Council, after meeting in closed session with the Town Attorney to discuss the threatened litigation committed to switching from “at-large” elections to a “by-district” electoral system; and

WHEREAS, California Elections Code section 10010 requires a total of four public hearings before a public hearing is held for the adoption of an ordinance to establish district boundaries for a by-district electoral system is approved; and

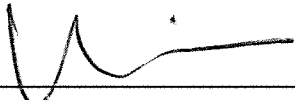
NOW, THEREFORE, BE IT RESOLVED as follows:

- A. The above recitals are true and correct.
- B. The Town Council hereby resolves to adopt a by-district election system as authorized by Government Code section 34886 for use in the Town’s General Municipal Election for Town Council Members in November 2018.
- C. The Town Council hereby approves the tentative timeline contained in Exhibit A hereto, and incorporated herein by this reference, for conducting a public process to solicit public input and testimony on proposed by-district electoral plans before adopting any such plan.
- D. This timeline contained in Exhibit A shall be subject to adjustment by the Town

Council as it deems necessary, provided that such adjustments shall not prevent the Town from meeting its goal of finalizing the change to by-district elections in time for the November 2018 elections.

E. The Town Manager shall consult with the Town Attorney to resolve all legal issues necessary to give effect to this Resolution

APPROVED AND ADOPTED by the Town Council and signed by the Mayor and attested by the Town Clerk this 26th day of February, 2018.



MAYOR

ATTEST:



TOWN CLERK



TOWN OF YUCCA VALLEY NOTICE OF PUBLIC HEARING

NOTICE IS HEREBY GIVEN that the Yucca Valley Town Council will hold a public hearing on the following dates and times in the Yucca Valley Community Center Yucca Room, 57090 Twentynine Palms Highway, Yucca Valley California 92284

Tuesday	March 6, 2018	6:00 pm
Monday	March 12, 2018	5:30 pm
Monday	March 26, 2018	3:30 pm
Monday	April 9, 2018	6:00 pm
Tuesday	April 24, 2018	5:30 pm

The purpose of the public hearings is to consider draft plans and receive public input relative to potential voting district boundaries and creation of a Town Council district based electoral system pursuant to Elections Code section 10010. At the conclusion of all the public hearings, the Council may adopt an ordinance changing the method of electing Town Council Members to “by-district” elections, rather than by the current “at-large” system. “By-district” voting provides a candidate may only run for the Council seat that represents the district in which that candidate resides, and only the voters in a given district may vote on which candidate will represent that district. An “at-large” system provides each voter may vote for any candidate for each Council seat up for election. If such an ordinance is adopted, “by-district” elections would start with the Town’s November 2018 election.

All interested parties are invited to attend the public hearing(s) and express opinions. The public hearing may be continued from time to time, as necessary, by giving notice at the aforementioned hearing.

Copies of all support materials will be available for public inspection in the Town Clerk’s Office at Yucca Valley Town Hall or by visiting the Town’s website at www.yucca-valley.org. Arrangements for reviewing this material and/or obtaining copies of the documents may be made by contacting the Town Clerk’s Office at (760) 369-7209 x226.

If you challenge the proposed action in court, you may be limited to raising only those issues raised at the subject public hearing or in written correspondence timely delivered to the Town Clerk at, or prior to, the public hearing.

Dated this 27nd day of February, 2018

/s/ Lesley R. Copeland, CMC
Town Clerk

STATE OF CALIFORNIA

COUNTY OF SAN BERNARDINO

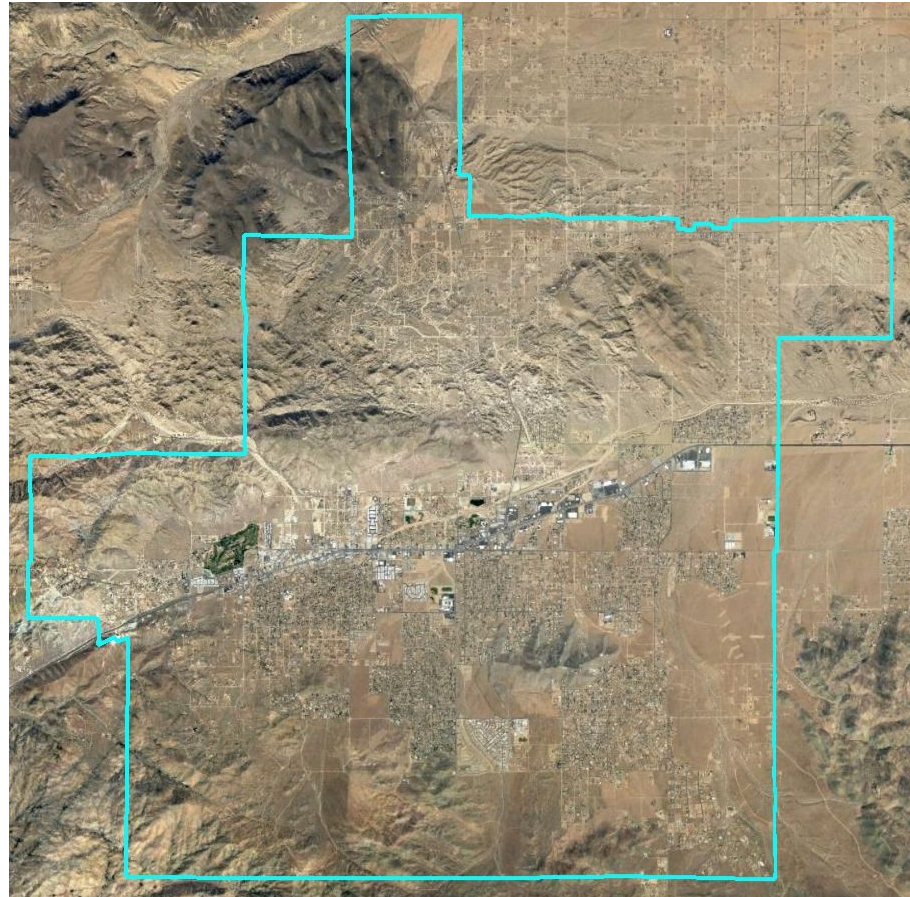
TOWN OF YUCCA VALLEY

I, Lesley R. Copeland, Town Clerk of the Town of Yucca Valley, California hereby certify that the foregoing Resolution No. 18-07 as duly and regularly adopted at a meeting of the Town Council of the Town of Yucca Valley, California at a meeting thereof held on the 26th day of February 2018, by the following vote:

Ayes:	Council Members Abel, Drozd, Leone, Lombardo and Mayor Denison
Noes:	None
Abstain:	None
Absent:	None



Lesley R. Copeland, CMC
TOWN CLERK



Yucca Valley 2018 Districting

March 26, 2018

Project Timeline

2

Date	Event
March 7	1 st hearing: gather public input on the composition of districts
March 12	2 nd hearing: gather public input on the composition of districts
<i>March 14</i>	<i>Last day for public to submit <u>initial</u> draft map proposals</i>
<i>March 19</i>	<i>Draft maps posted on City website and available at City Hall</i>
March 26	3rd hearing: public input on draft maps and election sequencing
April 9	4 th hearing: public input on draft maps and election sequencing Possible map selection and ordinance introduction
April 24	Hearing, map selection and ordinance introduction
May 1	Second reading and final adoption of ordinance
Nov. 2018	First by-district elections in three districts
Nov. 2020	First by-district elections in remaining two districts
2021	Districts redrawn to reflect 2020 Census data

Federal Laws

- ❑ Equal Population
- ❑ Federal Voting Rights Act
- ❑ No Racial Gerrymandering



Traditional Criteria

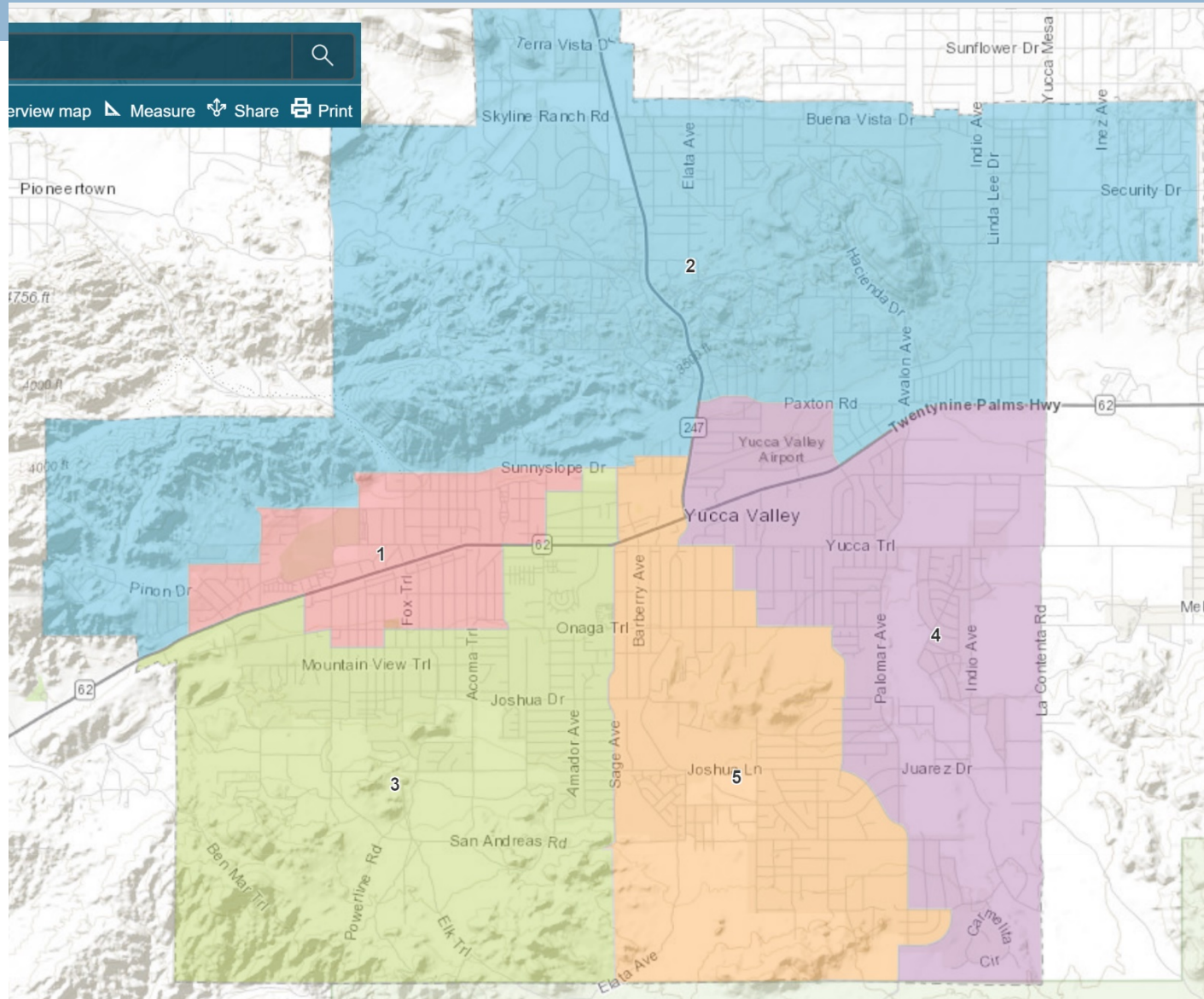
- ❑ Communities of interest
- ❑ Compact
- ❑ Contiguous
- ❑ Visible (Natural & man-made) boundaries
- ❑ Respect for voters' wishes and continuity in office
- ❑ *Planned future growth*

NDC Green Map

National Demographics Corporation

4

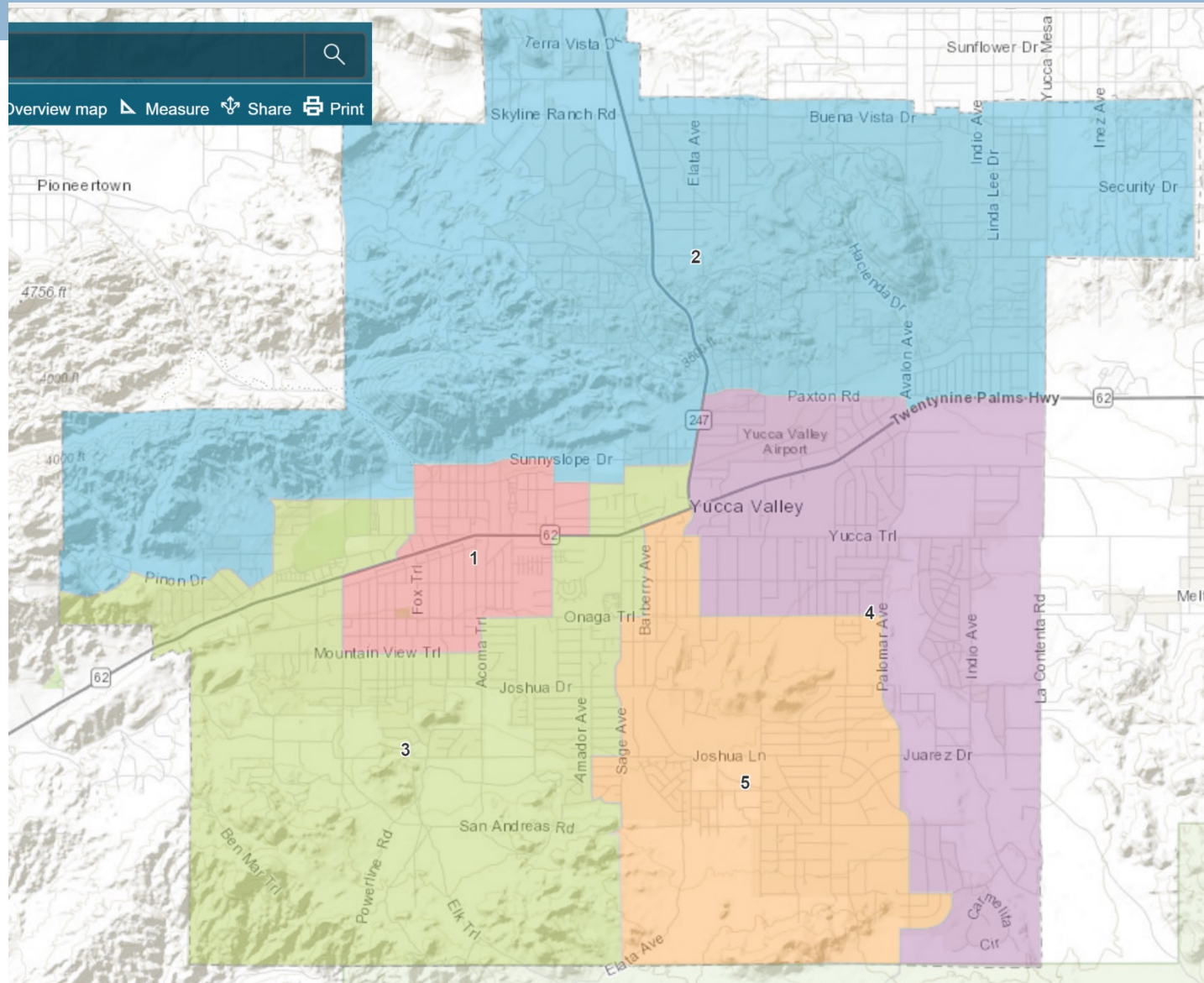
- Compact districts.
- All districts include part of Hwy 62.
- All districts in or very near civic center and 62/247 interchange.
- Latinos are 27% of CVAP in District 1.
- Councilmembers Abel and Leone paired in D3.



NDC Purple Map

National Demographics Corporation

5



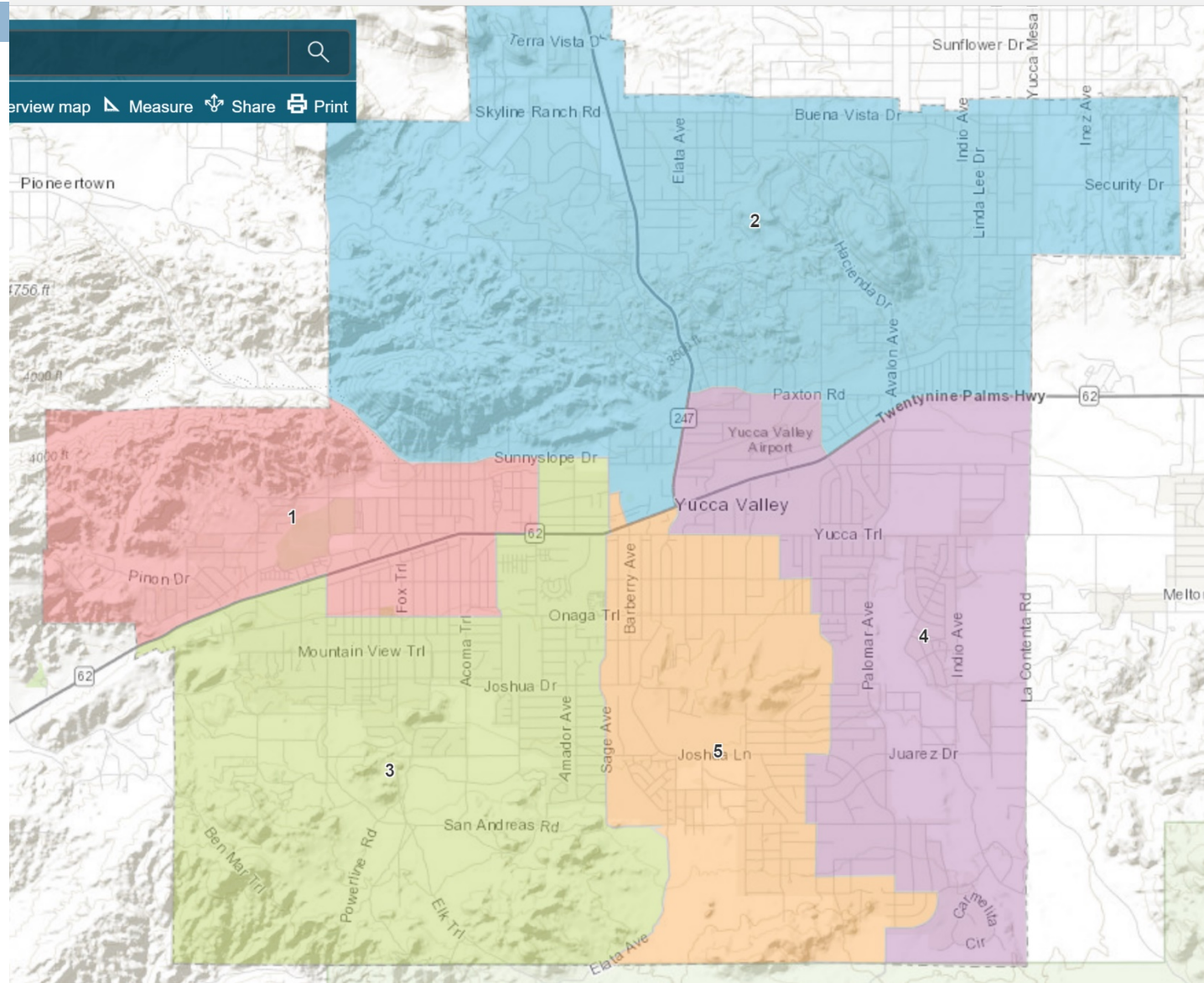
Compact districts.
All districts include part of Hwy 62.
All districts in or very near civic center and 62/247 interchange.
Latinos are 30% of CVAP in District 1.
Councilmembers Abel and Leone paired in D3.

March 26, 2018

NDC Yellow Map

National Demographics Corporation

6

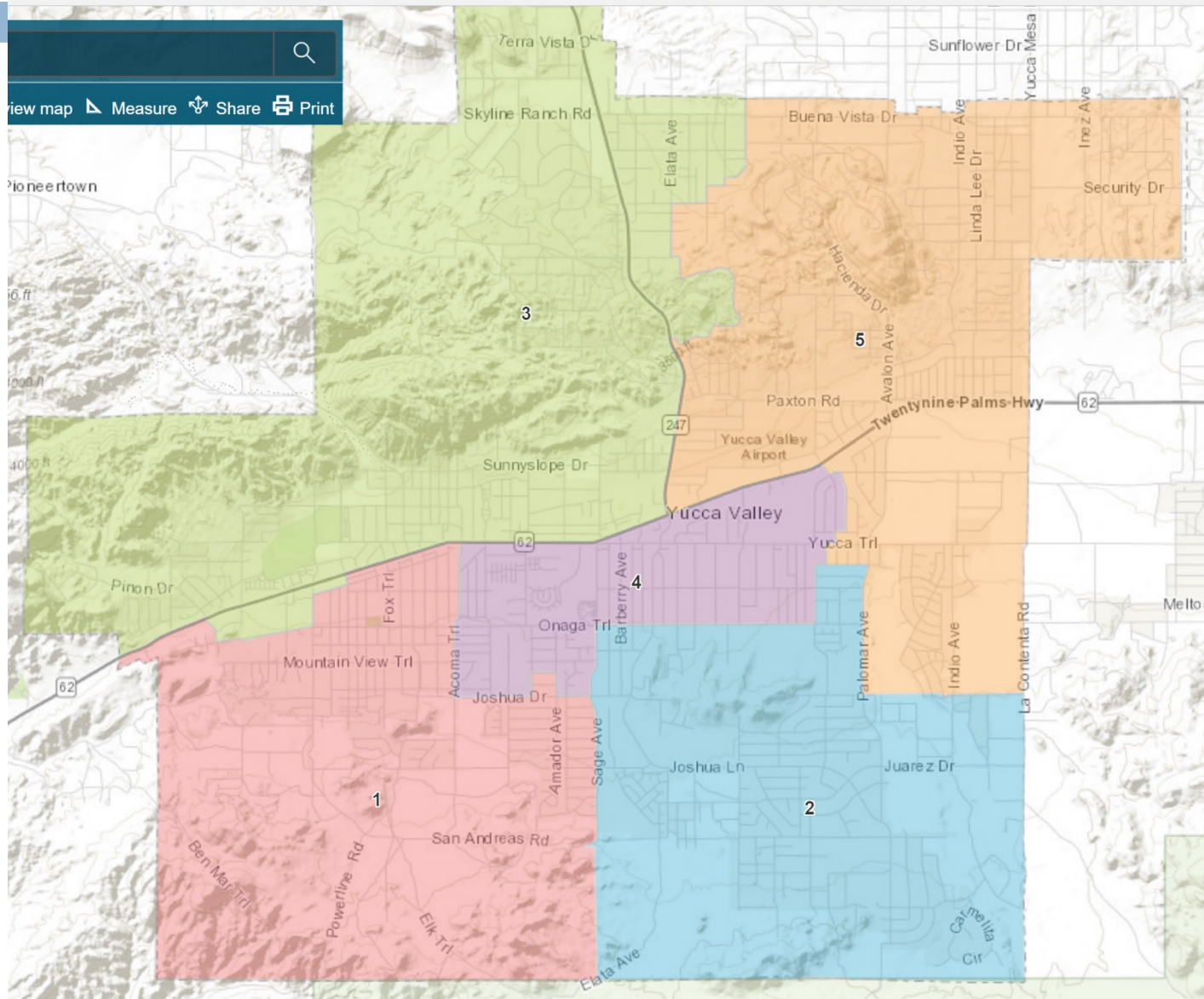


Compact districts.
All districts include part of Hwy 62.
Four districts in or very near civic center and 62/247 interchange.
Latinos are 25% of CVAP in District 1.
Councilmembers Abel and Leone paired in D3.

March 26, 2018

Sturges 1 Map

7



- Compact districts.**
- Four districts include part of Hwy 62.**
- Three districts in or very near civic center and 62/247 interchange.**
- Latinos are 21% of CVAP in District 1.**
- Councilmembers Abel and Leone paired in D1.**
- Councilmembers Dennison and Lombardo paired in D2.**

Discussion / Next Steps

8

- Which map(s) is/are best for your neighborhood?
- What do you like / dislike about the maps?
- What changes would make the map better?

- Next hearings: April 9, April 24